

**Money troubles and problems ahead? The financial health of professional women's football clubs in England**

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## Abstract

**Purpose:** Despite multiple structural changes since its 2011 inception, many English Women's Super League (WSL) clubs have recorded losses and carried debt, leading to concerns about the financial health of the league. This study is the first to analyse the financial health of any professional women's sports league in the world. We examine WSL club finances between 2011-2019, theoretically situate the findings within joint production, and make policy recommendations.

**Methodology:** 73 annual accounts of 14 WSL clubs between 2011-2019 were scrutinised.

**Findings:** Since 2011, club revenue has increased 590%, but is outstripped by club debt increase (1,351%). We find poor financial health throughout the league which may damage both its and the clubs' future growth. Findings also indicate an emergent group of dominant clubs on and off the pitch which may threaten long-term sporting integrity and disrupt the joint production of the WSL product.

**Practical Implications:** Women's football exists at an important crossroad, and its next moves need careful consideration in relation to its governance structures and league design.

**Originality:** We provide a roadmap for necessary action (e.g., revenue distribution, licensing criteria, rewards) to protect the financial health of the WSL's clubs and promote sporting competition to assist the sport to capitalise further on positive gains in recent years.

*Keywords: sport finance; football finance; Women's Super League; women's sport; joint production*

1 Elite women's football is heralded as entering a 'new age' of popularity, with  
2 increased attendances, media coverage, commercial partnerships, and mainstream interest  
3 (Petty & Pope, 2019). 13 April 2021 marked the 10<sup>th</sup> anniversary of the inception of the  
4 Football Association Women's Super League (FA WSL, hereafter WSL). Formed in 2011,  
5 the league was a strategic attempt by the FA to professionalise English elite women's football  
6 (Fielding-Lloyd et al., 2020). Since then, the top tier of women's football has been  
7 restructured many times with league expansions, a move from summer to winter (via spring)  
8 scheduling, rebranding, and an introduction of a 'feeder' league which also later underwent  
9 rebranding. 2018 brought the biggest restructure, with the WSL fully professionalising. Most  
10 recently, the WSL received its biggest ever financial boost (and opportunity for increased  
11 exposure) after finalising a shared broadcast deal with the BBC and Sky Sports in the region  
12 of £7m per year for the three years to 2024 (Garry, 2021). As the league enters a predicted  
13 period of unprecedented growth and expansion, it is important that structure and governance  
14 align and the WSL and FA create an environment where clubs can survive, thrive, and  
15 compete.

16 The latest restructure, coupled with the new broadcasting deals, creates an opportunity  
17 for the FA to promote club financial sustainability within clubs' license applications, which  
18 would secure the long-term stability of the league and avoid the cycle of financial difficulties  
19 historically seen in men's professional football (cf. Wilson et al., 2018). Indeed, financial  
20 viability and commercial sustainability were core tenets of the process, with the FA citing in  
21 2014 that "the budgets and business plans the clubs and The FA are working to are modest  
22 and flexible...the goal is to work closely with clubs so that...they can become small,  
23 sustainable businesses in their own right" (FA cited in Fielding-Lloyd et al., 2020, p.167).  
24 Yet many women's football clubs have recorded losses and carried debt before and after the  
25 restructure in 2018, seemingly contradicting the FA's stance on solvency (Wrack, 2019). We

26 contend, through an analysis of clubs' finances, that despite recent changes elite women's  
27 football in its present form is financially precarious, with problems ahead if steps are not  
28 taken to improve the league's financial health. Crucially, there has been a lack of research  
29 dedicated to women's football from a financial perspective (Valenti et al., 2018). Some  
30 studies have considered women's sport from a broader economic perspective (e.g., Kringstad,  
31 2021; Scelles, 2021; Valenti et al., 2020a; 2020b). However, these papers centre competitive  
32 balance, and this is not the focus of our paper. To the authors' knowledge, our research is the  
33 first to analyse the financial health of any professional women's sports league in the world.  
34 Considering the paucity of women's sport finance research, this study identifies and  
35 examines WSL club finances between 2011-2019. This article broadens the sports finance  
36 literature; previous research predominantly focuses on men's football (e.g., Hamil & Walters,  
37 2010), rugby (e.g., Wilson et al., 2015) and cricket (e.g., Plumley et al., 2019). By beginning  
38 to address this substantial theoretical and empirical gap, this research will support women's  
39 football clubs through providing a road map for efficient and effective league management of  
40 predicted growth.

41 The following sections present the theoretical context of joint production in  
42 professional sports leagues before a review of the WSL with a focus on previous and current  
43 financial and operating challenges. We then detail the methodology and findings with a  
44 discussion of the conducted research, and offer policy recommendations in a road map for  
45 how women's football could become more sustainable.

#### 46 **Theoretical context of joint production in professional sports leagues**

47 Professional team sports are heavily linked to the concepts of uncertainty of outcome,  
48 competitive balance, and profit and utility maximisation (Sloane, 2015; Wilson et al., 2015).  
49 The aim of any professional sport league is to drive fan engagement, making the sport an  
50 attractive 'product' for consumers. However, this aim and subsequent structure within leagues

51 ultimately has implications for relative success or failure of individual clubs competing  
52 within (Wilson et al., 2015). This body of work originated with the seminar paper of Neale  
53 (1964) who was the first author to highlight the peculiarity of professional sports. Neale  
54 (1964) warned against using the notion of ‘joint production’ in the sport context and suggests  
55 that of an ‘inverted joint product’ instead. This has led to a proliferation of content in the  
56 field that usually comes back to a central notion of professional sports being peculiar in an  
57 economic sense as they need each other to compete. This also more widely links to a  
58 theoretical body of research regarding competitive balance in professional team sports we  
59 have previously cited.

60         The sporting firm can be viewed as the 'league' which produces 'joint' products to  
61 ensure matches are played between teams in a season-long competition (Thomas, 1997). This  
62 theoretical notion of ‘joint production’ is also referred to by football scholars (e.g., Dobson &  
63 Goddard, 2011; Leach & Szymanski, 2015), and more widely across the professional sport  
64 literature on ‘co-opetition’ (e.g., Feuillet et al., 2021; Robert et al., 2009; Scelles et al., 2018).  
65 In this regard, co-opetition is defined as simultaneous cooperation and competition  
66 (Brandenburger & Nalebuff, 1996). Put simply, professional women’s football teams need  
67 each other to make the league an attractive product and it does not pay for one or few clubs to  
68 dominate and produce monopolistic competition. This is problematic as whilst individual  
69 club objectives may involve winning matches and therefore finishing higher in the league  
70 than their rivals, there is also a vested interest for the ongoing success of league competition  
71 (see El-Hodiri & Quirk, 1971).

72         Economic literature (e.g., Borland & McDonald, 2003) accepts that sports leagues  
73 require greater collaboration and cooperation between their member clubs (rival firms) than  
74 other business sectors. As Hogan et al. (2013) indicate, it is only by acting collectively that  
75 leagues and their member clubs can complete a full game schedule resulting in end-of-season

76 titles through competition that it is attractive to fans, sponsors, and broadcasters. It is here  
77 that the concept of co-opetition, governance, and ‘joint production’ become increasingly  
78 important for women’s football. Any financial or sporting failure of member clubs can  
79 significantly impact the club, the league, and its associated stakeholders. Ultimately, it can  
80 also harm the product, making it less attractive to potential sponsors. This aligns with a  
81 further notion in professional team sports of rent-seeking behaviour and rent dissipation (i.e.,  
82 clubs spending more than needed to reach their sporting performance) (Ascari & Gagnepain,  
83 2007). League structure and governance is an important concept for the WSL, given its short  
84 history of professionalism and the 2022 Euro tournament win by the England Lionesses. As  
85 the league enters a predicted period of unprecedented growth and expansion, it is important  
86 that structure and governance align and the WSL and FA create an environment where clubs  
87 can survive, thrive, and compete.

88         The WSL is aligned with the European model of professional team sport, where  
89 separately owned clubs have discretion to set prices, market games, and adopt strategies to  
90 compete with others (Ramchandani et al., 2018). Promotion from and relegation to the FA  
91 Women’s Championship (second tier) presents pressure on WSL clubs to spend money on  
92 playing talent (and wages) to sustain on-pitch performance and retain league status. Indeed,  
93 as presented in the next section, the WSL has already battled with these structural elements of  
94 league design and will potentially have to revisit issues as it grows further.

#### 95 **Women’s Super League (2011 – present)**

96         The WSL’s creation has been theorised to be in part due to the FA’s attempt to  
97 increase its influence over the elite game (Woodhouse et al., 2019), something largely denied  
98 in professional men’s football with the advent of the Premier League (PL) and the English  
99 Football League (EFL). By assuming control, the FA attempted to create a commercially  
100 viable league that capitalised on the national team’s success to encourage sponsorship,

101 broadcasting, and spectatorship (Woodhouse et al., 2019). The launch was intended for 2010,  
102 but the FA deferred the start of the WSL to 2011 following “an ongoing review of the FA's  
103 cost base and planned financial commitments” during the global economic downturn  
104 (Leighton, 2009, para 1). Some viewed this as another political injustice by the FA, citing the  
105 infamous fifty-year ban of women’s participation in organised football (cf. Jenkel, 2020).

106 **Challenge 1: Decision-making accountability.** Ahead of the inaugural WSL season,  
107 16 clubs applied for eight places in the closed league (i.e., no promotion or relegation). In  
108 2014, a second division (WSL 2) was created with 10 teams and an open league system of  
109 promotion and relegation between the two leagues. The first large challenge facing the  
110 development of these elite semi-professional leagues was that clubs in 2014 were awarded  
111 WSL 1 or 2 status based on licence criteria over sporting performance. Controversially,  
112 Doncaster Rover Belles were demoted to WSL 2 despite not finishing bottom of the WSL 1  
113 and notwithstanding their widely-supported appeal, described as “morally scandalous” by  
114 other club owners (Leighton, 2013, para 1). In their place, Manchester City’s application was  
115 accepted into the new WSL 1, even though the team only placed fourth in the preceding  
116 season’s third tier. These actions demonstrate the FA’s desire in 2013 for a commercially  
117 viable product over and above sporting integrity of the league, placing greater value on off-  
118 field rather than on-field performance. It also demonstrates a lack of decision-making  
119 accountability concerning women’s football, a criticism also levied at the FA regarding its  
120 oversight of other areas of football (House of Commons Library, 2017).

121 **Challenge 2: Calendar schedule changes.** Further league expansion came in 2015.  
122 The WSL 2 was connected to the lower women’s football pyramid (allowing relegation from  
123 and promotion to the WSL 2 from the third tier). In 2016, another challenge came with the  
124 FA moving the leagues from summer to winter league format to capitalise on the third-placed  
125 success of the England Lionesses at the 2015 FIFA Women’s World Cup (WWC). This was a

126 radical shift – the summer format had been conducive to larger attendances as it was not  
127 competing against the men’s traditional winter calendar, but a winter format would be  
128 beneficial for the Lionesses’ tournament preparations (Taylor, 2016). The FA created a short  
129 bridging season (the FA WSL Spring Series) but, two days before the start of this  
130 competition, Notts County Ladies FC folded when the men’s club withdrew financial support  
131 and left players jobless and, in some cases, homeless (Pitt-Brooke, 2017).

132         **Challenge 3: Full professionalisation.** Further restructure came in 2018 when the  
133 WSL 1 became a fully professional league. The WSL 1 and 2 were rebranded as the FA  
134 Women’s Super League and FA Women’s Championship respectively. Teams had to reapply  
135 for their licence and other clubs were invited to apply. The new criteria were: a minimum of  
136 16 hours contact time for players, support staff, commercial plans, an established academy,  
137 squad caps, and subjection to Financial Fair Play (FFP) regulations (FA, 2017). A clear  
138 distinction was made between the top and second tiers, the latter of which remained a semi-  
139 professional league with less contact hours for players and no academy requirement. Like  
140 2014, off-field licence criteria were employed to determine teams for the forthcoming 2018-  
141 19 season. The WSL again expanded for the 2019-20 season to 12 teams.

#### 142 **WSL organisational and ownership club structures**

143         In 2018, when the WSL became fully professional, multiple high-profile professional  
144 men’s clubs applied to the FA to field professional women’s teams as part of club franchises,  
145 notably Manchester United FC and West Ham United FC. A policy that has also been  
146 adopted abroad (Valenti et al., 2021), the strategic ‘umbrella’ that a seemingly wealthy  
147 professional men’s football club could provide to the women’s team was seen favourably by  
148 the FA because of the access to pre-existing business functions (Dunn & Welford, 2015). Yet  
149 the integration between the men’s clubs and women’s sections is not consistent across the  
150 league with variation in club focus, growth strategies and budget allocations. For example, in



151 the same year that Liverpool men's team won the PL and the club posted record-breaking  
152 turnover, the women's team was relegated from the WSL while understaffed and  
153 underfunded (Wrack, 2020). Contradicting the 'one club' public relations promoted by the  
154 club, the organisational structure and lack of integration between parent club and women's  
155 section arguably limited the women's team's potential success. In contrast, fellow  
156 Merseyside neighbours Everton Women FC were more integrated with their men's team,  
157 sharing training facilities and resources, which Liverpool did not, and can be considered a  
158 visible sign of gender equality to fans.

159 Football's ownership models have limited applicability in women's football. For  
160 instance, Hamil and Chadwick (2010) note three PL ownership models: stock market,  
161 supporters' trust, and foreign ownership. None of these models can be applied to clubs within  
162 the WSL as none of the women's teams act as independent entities. Welford (2013)  
163 categorised the relationships between men's clubs and women's teams as: completely  
164 independent (though the 2018 restructure discouraged these structures), fully integrated, or  
165 partnership. In the examples of Liverpool Women and Everton Women, organisational  
166 differences potentially impact financial performance (e.g., renting external (as opposed to  
167 sharing) training facilities could incur additional costs). Thus, further analysis is warranted to  
168 help clarify the financial performances of WSL clubs, as well as cost allocations from  
169 affiliated men's teams, where development for women's football is an FFP excluded cost.

#### 170 **'New age' of WSL commercialisation**

171 After years of free domestic broadcasting rights 'sales', the FA recently endeavoured  
172 to monetise the women's game. WSL games were 'sold' without cost to national broadcasters  
173 prioritising widespread fan interest over revenue. In addition to select games on these  
174 platforms, fans also had access to live matches through the FA Player, a free streaming  
175 platform controlled by the FA. Capitalising on the Lionesses' (4<sup>th</sup> placed) success in the 2019

176 FIFA WWC, the FA struck a six-figure deal with Sky Mexico and Scandinavian broadcaster  
177 NENT to broadcast WSL games overseas (FA, 2019a). The revenue was reinvested in the  
178 women's game, specifically in the development of the FA Player (FA, 2019a). The 2021  
179 WSL broadcasting deal with the BBC and Sky Sports represents another significant step  
180 forward for the WSL in respect of growing both league and brand. The income will, of  
181 course, be significant and was also timely following the economic uncertainty of the covid-19  
182 pandemic (Clarkson et al., 2020). Retaining a share of free-to-air broadcasts through the BBC  
183 will play a significant part in growing wider exposure, the importance of which should not be  
184 overlooked or understated. Similarly, the Union of European Football Associations (UEFA)  
185 has signed a free live YouTube streaming deal with global sports platform Dazn in a four-  
186 year deal to broadcast the UEFA Women's Champions League (Wrack, 2021).

187         The FA have additionally struck commercial partnership deals. Elite women's  
188 football represents a low-risk, high-reward opportunity for potential sponsors wanting to  
189 align with a professional football club at a significantly lower cost to men's. In 2019,  
190 Barclays became the first title sponsor of the WSL, arguably the biggest commercial  
191 investment in the women's game at the time. The three-year partnership was reportedly worth  
192 approximately £10m, with a £500,000 prize pot distributed among clubs based on final  
193 league position (FA, 2019b). Moreover, Barclays became lead partner of the FA's nationwide  
194 scheme to develop girls' access to football in schools. This combined investment  
195 demonstrates the growth potential of commercial partnerships where investment at the elite  
196 women's level could generate enough revenue for profitability, and at the recreational level  
197 develop long term participation (and interest). Barclays recently extended this partnership for  
198 a further £30m (Hudson, 2021). Where one leads, others follow – drinks company Lucozade  
199 and beauty brand Boots soon after entered into sponsorship agreements with the Lionesses  
200 (FA, 2019c; Malyon, 2019). Euro 2022 success has catapulted the Lionesses into celebrities.

201 While not directly benefitting WSL clubs, the women's football marketing trend is a positive  
202 step, albeit necessitating careful management to ensure brand investment longevity. Building  
203 brand equity (i.e., the perceived commercial value of women's football) has been shown to  
204 drive sports clubs' merchandise and ticketing revenues (Kerr & Gladden, 2008). Therefore,  
205 the development of these relationships is vital for the financial health and stability of  
206 women's football.

207 Contrasting the influx of money within the game, organisational structural issues  
208 identified within this review and (lack of) integration with parent clubs suggests that an  
209 analysis of WSL clubs' finances is timely to uncover the true state of the league's financial  
210 health. This article provides an important catalyst for future research on women's sport  
211 finances and a resource to football policymakers and strategists.

## 212 **Method**

213 Secondary data were sourced from annual financial reports of WSL clubs located at  
214 Companies House, the UK company register, for the period 2011-2019. Women's club  
215 accounts (e.g., Manchester City Women Football Club Limited) are often filed separately  
216 from the parent men's club (e.g., Manchester City Football Club Limited) or holding  
217 company (e.g., Abu Dhabi United Group Investment & Development Limited) and provide  
218 information specific to the women's club activities. The maximum pool of data were 79  
219 annual accounts from 14 teams. Table 1 categorises the data availability for the WSL teams  
220 across nine seasons (e.g., full accounts, abbreviated, or not available). Upon inspection of  
221 these annual accounts, it became apparent that limited financial information for some clubs  
222 was available: 54% (43) were full accounts and 38% (30) were abbreviated. Furthermore, 8%  
223 (6) of accounts from four clubs (Birmingham City, Liverpool, Lincoln/Notts County, and  
224 Yeovil Town) were not filed with Companies House. Therefore, the final number of annual  
225 accounts analysed were 73 accounts from 14 clubs.

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[Table 1]

Due to data (un)availability, we focused our analysis on income statements (turnover, profit/loss), balance sheets (total assets) and revenue streams (where provided). Sporting performance was also collected, comprising average attendances, win ratio, and league points. The data were analysed using industry recognised techniques that have been validated in academic settings (e.g., Plumley et al., 2019; Wilson et al., 2013): first, trends in revenue and profit/loss were plotted for clubs present for all nine considered years of the WSL (i.e., Arsenal, Birmingham City, Chelsea, and Liverpool) alongside league averages to illustrate the magnitude and direction of change, giving a snapshot of financial health. Next, correlation analysis was performed to examine the relationship between financial and league performance. As a financial performance measure, club turnover was used as it indicates overall growth development of a business (Symanski & Smith, 1997). Teams were placed into two groups (group 1 = win-ratio >.50, group 2 = win-ratio <.50) representing the top and bottom clubs to detect differences between groups within the league. Separate regression analyses were conducted to examine these relationships.

## Results

### Revenue, assets, and profit/loss

Club revenues have grown considerably and consistently (Figure 1). On average, club revenue has risen from £178,946 to £1,234,853, an increase of 590% between 2011 and 2019. Over the same period, clubs have on average gone from making a small profit of £4,082 to sizeable losses (£1,401,656 in 2019), with the decline starting in 2014 when WSL teams first faced the risk of relegation. Revenue increase is outstripped by club debt increase (1,351%). Since 2014, losses have increased substantially and, as Figure 1 demonstrates, the gap between the total revenue and overall losses has been widening year on year. This could indicate clubs' decisions to prioritise sporting performance over financial sustainability as

251 costs have increased to maintain on-pitch performance and reduce relegation risk. This is also  
252 highlighted by the movement in total assets in Figure 1, where the value of player  
253 registrations can be found. The value of these assets has also risen from an average of  
254 £65,316 in 2011 to £294,208 in 2019.

255 [Figure 1]

256 The league averages are skewed however by a select number of clubs (Table 2).  
257 Specifically, there are standout figures in terms of average turnover and profit/loss at some of  
258 the bigger, more established WSL clubs such as Arsenal, Birmingham, Chelsea, Everton,  
259 Liverpool, and Manchester City. If this trend were to continue, then it could create a  
260 dangerous situation for league competitive balance moving forward (Wilson et al., 2013).

261 [Table 2]

262 Table 3 highlights the debt ratios of WSL clubs, with the percentage reporting losses  
263 each year having doubled from 37.5% to 72.7%, although there has been some fluctuation  
264 since 2014. We defined debt ratios as total liabilities/ total assets as there was insufficient  
265 information available on the breakdown of liabilities across the annual accounts analysed to  
266 allow for more comprehensive study using debt or football net debt as the numerator. Despite  
267 this methodological limitation, there is a strong increase in debt ratios across the period, with  
268 most clubs exceeding 100%. Everton and Yeovil Town were the exceptions to the trend, both  
269 keeping the year-end ratios consistently below 100%. Contrastingly, the largest increases  
270 were seen in Bristol and Manchester City, whose ratios have exploded (from around 100% to  
271 527% and from low tens to 530% in 2019 respectively).

272 [Table 3]

273 Figure 2 provides a snapshot of club finances at the 2018/19 season year end to  
274 explore differences in the most recent set of club annual accounts (notwithstanding the 2020  
275 accounts excluded from this analysis as heavily impacted by covid-19 pandemic and

276 discussed later). All teams recorded losses apart from West Ham United (£0) and Everton  
277 (+£47,899). Everton have yearly recorded a small profit and bucked the observed league  
278 trend (Figure 1), perhaps because of meaningful integration with the men's team (as  
279 previously discussed) alongside careful financial oversight. West Ham United were a new  
280 team in 2019 and time will tell how the club's finances evolve. While variation exists, losses  
281 are distributed across the league rather than skewed by some notable exceptions.

282 [Figure 2]

283 Focusing on the teams in Table 2 with the highest revenue, we can further evidence  
284 the trend in increasing losses since 2011. Of these clubs, four (Arsenal, Birmingham,  
285 Chelsea, and Liverpool) are founding WSL member clubs. Tracking their profits/losses  
286 against league averages, we see an overall negative trend, with the sharpest decline in  
287 profitability occurring since 2017. In 2019, all these clubs recorded losses, with considerably  
288 high losses posted by Chelsea (£2,551,264) and Manchester City (£3,500,000). Three-time  
289 league winners Arsenal were profitable until 2017 but have since seen losses increase from  
290 £213,000 to £951,000 in 2017-2019. Notably against this trend, Birmingham City have  
291 consistently been more profitable than the league average, either recording much smaller  
292 losses (e.g., in 2015, £11,957 compared to £173,688 average loss) or making a small profit  
293 (e.g., in 2018, £59,095 profit compared to £684,130 average loss). From a financial  
294 perspective at least, they seem to be the standout exception.

## 295 **Revenue streams**

296 Since the WSL moved to a winter format, significant changes to revenue streams can  
297 be seen. To exemplify this, we use reported figures from Birmingham City's and Manchester  
298 City's annual accounts between 2017-2019. It is very difficult to provide comparative detail  
299 as not all clubs provide breakdowns of revenue streams by format. Additionally, clubs  
300 categorise individual revenue streams differently. Nonetheless, a clear trend is emerging from

301 the limited sample, with significant increases in sponsorship and other commercial income  
302 across certain clubs in recent years. Birmingham City has seen significant increases in  
303 sponsorship and commercial revenue (see Figure 3), currently comprising most of the clubs'  
304 revenue. Funding attributed to the FA continues to support the women's game and remains  
305 the second largest source of revenue for Birmingham City, although smaller than sponsorship  
306 revenue. This reliance on FA funding may reduce in the future as part of the new television  
307 deal.

308 [Figure 3]

309 Commercial-related income increases can also be seen in the annual accounts of  
310 Manchester City (80% of their total revenue in 2019). Their commercial activity represents  
311 the most revenue generated for the last three seasons and again exemplifies the position of  
312 commercial power that the bigger WSL clubs hold owing to their on-field success, star  
313 players, and overall club brand.

314 This analysis evidences a further trend: WSL clubs are yet to generate significant  
315 returns from matchday operations. Between 2017-2019, matchday revenue for Birmingham  
316 and Manchester City has only accounted for between 2-8% of total turnover. This is largely  
317 symptomatic of low attendances through the history of the WSL (as evidenced in Figure 4).  
318 In the pre-covid era average league attendances never rose above 1,200. Clubs could grow  
319 this revenue stream in future with multiple teams now playing in men's stadia (with bigger  
320 capacities and ability to sell hospitality packages), the free-to-air component of the television  
321 deal (with potential to reach a wider population), and the continued steady increase in  
322 popularity (e.g., sell-out crowd at Euro 2022 final). The Lionesses' Euro 2022 win has  
323 already had a significant uplift on WSL attendances, breaking national records. For example,  
324 47,367 attended the north London derby Tottenham vs Arsenal in September 2022. As annual

325 accounts become available in subsequent years, hopefully this acute positive trend has a long-  
326 term effect on revenue.

327 [Figure 4]

### 328 **Financial and league performance**

329 Correlation analysis illustrates that both financial indicators examined were  
330 significantly (although relatively weakly) related to league performance. Specifically,  
331 turnover was positively related to league points ( $r = .39, p < .01$ ) and profit/loss was negatively  
332 related to league points ( $r = -.34, p < .01$ ).

333 Regression analysis reveals that for Group 2 (win ratio  $< .50$ ), clubs' league points  
334 predicted their financial performance as measured by turnover ( $R^2 = .36, F = 11.10, df = 18,$   
335  $p > .05$ ). This relationship was statistically significant; however, the R-square value was  
336 moderate ( $R^2 = .36$ ), suggesting league points only accounted for some variance (36%) in  
337 predicting turnover. For Group 1 (clubs with a win ratio  $> .50$ ), this relationship was non-  
338 significant and only accounted for 5% of variance in predicting turnover ( $R^2 = .05, F = 1.24,$   
339  $df = 26, p = .28$ ). Similar differences between groups were also observed for league points  
340 predicting profit/loss, for clubs with a win ratio of  $< .50$ , league points significantly predicted  
341 profit/loss ( $R^2 = .28, F = 14.80, df = 40, p < .001$ ) while, for Group 1, there was a nonsignificant  
342 relationship between league points and profit/loss ( $R^2 = .10, F = 3.13, df = 30, p = .09$ ).

### 343 **Discussion**

344 This novel study sought to address a substantial knowledge gap concerning women's  
345 sport finance through examination of WSL club finances between 2011-2019. We provide  
346 unique insight into women's football accounting practices. Specifically, the empirical  
347 evidence reveals precarious financial health of professional women's football clubs and  
348 suggests money troubles and problems ahead for the league's joint production without careful  
349 strategic management. Accordingly focus this discussion focuses on four areas of concern: 1)



350 the precarious financial situation for WSL clubs; 2) the challenge of fast growth with limited  
351 operational resources; 3) the emergence of dominant clubs both on and off the pitch; and 4) a  
352 call for greater club transparency in producing full financial accounts. We offer policy  
353 implications and conclude with a roadmap for how women's football could become more  
354 sustainable.

355 Our findings indicate that the WSL and its clubs may be reaching a tipping point in  
356 respect of financial performance and future strategic direction. Increasing revenues, rising  
357 costs, and increasing losses are trending and reflective of the historical situation in men's  
358 football (e.g., Buraimo et al., 2006) and that of other professional team sports such as men's  
359 rugby league (Wilson et al., 2015), rugby union (Golding et al., 2023) and cricket (Plumley et  
360 al., 2019). These sports are more closely aligned with the WSL from a market perspective  
361 (turnover figures, club size, attendances etc.) and are a more realistic WSL comparison than  
362 men's football. Notwithstanding this, there are key lessons from these sports when it comes  
363 to strategic decision-making for progressing the game. Arguably, these sports have not done  
364 well in this regard in recent history. Rugby league and cricket both decided to sell their  
365 broadcasting rights exclusively to pay-per-view television outlets and effectively put their  
366 sport behind a paywall that damaged the participation aspect of the game in following years  
367 (Plumley et al., 2019; Wilson et al., 2015). Rugby union has battled with a similar issue  
368 regarding broadcasting and more recently there have been financial problems at individual  
369 club level, raising questions about the sport's strategic decision-making (Golding et al.,  
370 2023). Men's football clubs have seen some financial mismanagement over the last two  
371 decades owing in part to a financial gap that has been created by the split of the English PL  
372 from the EFL in the early 1990s (Wilson & Plumley, 2018). Indeed, the WSL has already  
373 battled with some of these issues and will likely have to revisit them again.

374           Positively, the extended Barclays sponsorship and new broadcasting deal will allow  
375 clubs to grow revenues and provide more operational resources, while also allowing the game  
376 to nurture attendances and participation, given the free-to-air component of the deal.  
377 However, it is important that television money is used with long-term financial sustainability  
378 in mind alongside the additional revenue to grow incrementally.

379           We show that many WSL clubs are running significant losses year on year with an  
380 emphasis on short-term playing performance. This has in part been caused by structural  
381 league-level changes such as the introduction of promotion and relegation. Whilst promoting  
382 competition between clubs and leagues, it also increases club financial risk that are not  
383 applicable in closed leagues. The pressure on open league clubs is to spend money on playing  
384 talent (and wages) to sustain on-pitch performance. It is usually the bigger, more established  
385 clubs that perform well on-pitch as they have greater operational resources and commercial  
386 appeal.

387           Our findings also present a potential issue for the WSL with regards to bigger clubs  
388 and an elite emerging to dominate the league both in a financial and sporting sense. Previous  
389 research (e.g., Plumley et al., 2017) indicates that those football clubs that are bigger, more  
390 established, and command more global appeal will continue to dominate on-pitch as they  
391 have greater financial resources. We find similar signs in the WSL with clubs (e.g., Arsenal,  
392 Chelsea, and Manchester City) beginning to dominate and create a financial and sporting gap  
393 to the rest of the league. Our statistical results demonstrate a divide between clubs with a  
394 higher win ratio whose profit/loss is not statistically linked to their league position, and the  
395 clubs with a lower win-ratio whose financial performance is statistically linked to their on-  
396 pitch performance. Wider issues (e.g., competitive balance, governance structures, and  
397 financial regulatory frameworks applied by leagues as they grow) need to be balanced  
398 carefully with on-pitch performance and not lead to a situation where a small number of clubs

399 become dominant, as has been the case in men’s European football (e.g., Ramchandani et al.,  
400 2018).

401 Our final discussion point is also a wider governance issue. We recommend a move to  
402 greater transparency for financial reporting within the WSL and its clubs, with the production  
403 of full annual accounts to allow for more comparability. Admittedly, this is a wider issue with  
404 accounting frameworks in the UK, but partial or incomplete annual accounts present issues  
405 for analysing the performance of clubs comparably across the league and reconciling why  
406 some of the financial gaps are beginning to appear between clubs. This also links to the  
407 concept of licensing and sustainability in women’s football, which past research has generally  
408 cited generally in comparisons of governance in Australia, England and the USA (Clarkson et  
409 al., 2022). However, at present, the concept of licensing systems linked to governance of  
410 women’s sports and leagues remains an under-researched area given many women’s sports  
411 are in the early stages of professionalism.

#### 412 **Road map to financial health**

413 Based on research results, we provide a four-point roadmap for necessary WSL action  
414 to protect financial sustainability of its clubs and promote sporting competition:

##### 415 *1) Spread broadcasting revenue throughout clubs within the pyramid*

416 Men’s football research has shown live broadcasting can have a small negative effect on gate  
417 revenue, particularly in lower-performing clubs (Cox, 2012). As identified in this study,  
418 matchday revenue in women’s football represents a small percentage of income and thus the  
419 short-term impact of the 2021 broadcasting deal may be small. Nonetheless a recently  
420 launched FA strategic goal for professional women’s football is to “maximise and engage  
421 audiences” (FA, 2021, para.4). The 2021 broadcasting fee was divided between the FA (for  
422 central investments e.g., referee development) and clubs in the WSL (75%) and the  
423 Championship (25%) on a merit-based system. We recommend equal financial distribution of

424 future broadcasting deals, spread throughout the pyramid (to include the third tier National  
425 League) and serve to (a) reduce the gap between more dominant and less established clubs  
426 within the WSL, and (b) support the player pipeline through investment lower down the  
427 pyramid. While we wish to limit comparisons with men's football (as previously noted), there  
428 are financial lessons to be learnt; the current parachute payment system means a men's club  
429 relegated from the PL gets £55m, more than all the men's clubs in the five divisions lower. In  
430 part, this contributed to the 2021 UK Government Fan-Led Review of Football Governance.  
431 It is still possible for women's football to learn and negotiate its own financially sustainable  
432 path in this early professionalisation era.

433 *2) A women's general manager present on the club's board of directors*

434 While not a direct results implication, a required evolution to support other aspects of the  
435 roadmap concerns women's football representatives within football club decision-making  
436 structures. The failed men's breakaway European Super League (ESL) bid in 2021 vaguely  
437 included corresponding women's teams and was described as a 'lucky swerve' for the game  
438 (Clarkson et al., 2021a). Any structural change like this would have severely damaged the  
439 WSL product through removal of more established clubs with the most commercial appeal.  
440 As investment in any women's team is now beholden to prosperity of the men's section under  
441 the FA's strategic 'umbrella', the interests of women's football need representation on the  
442 clubs' boards of directors. We argue that any future licencing criteria stipulates that a  
443 women's general manager be appointed to the club's board of directors to align the process.  
444 This is also relevant in the context of the Fan-Led Review of Football Governance, which  
445 notes that one of the key challenges for women's football is whether it has independent teams  
446 or teams affiliated to the men's club (UK Government, 2021). Complete independence in a  
447 financial and governance sense could be positive for the long-term growth of the game  
448 despite the short-term financial challenges it could cause.

449           3) *Introduce financial sustainability as a licensing criterion for WSL clubs*  
450   Our analysis showed club debt to have significantly increased over the analysed nine years  
451   yet there is currently no sanction for women’s football clubs to curb excessive spending in  
452   the same way that FFP regulates the bottom-line profit/loss of the men’s clubs. This belies  
453   the FA’s 2014 intention for clubs to “become small sustainable businesses in their own right”  
454   (FA cited in Fielding-Lloyd et al., 2020, p.167). Ultimately the level of debt carried by men’s  
455   clubs is unsustainable and there are multiple examples of clubs going into administration  
456   (e.g., Derby County FC, 2021) or being expelled from league competitions (e.g., Bury FC,  
457   2019). The levels of debt that women’s football clubs carry is comparatively much smaller,  
458   yet the same pattern is still evident and unsustainable. Greater regulation with strong  
459   investigatory powers and a new licensing system are mechanisms that would go some way to  
460   ensuring a fairer game. Indeed, women’s football (which is an FFP exempt cost) could adopt  
461   a similar licensing criterion (financial sustainability) for clubs to reduce the financial gap  
462   identified in this study between the more dominant, established clubs and the rest.

463           4) *Reward financially sustainable clubs and promote cost control*

464   Such criteria could be even stronger, too, by implementing a form of sustainability index that  
465   rewards positive financial behaviour and financially sustainable clubs as opposed to a  
466   regulatory system that is currently only designed to punish infringements. This would need to  
467   work hand in hand with a robust licensing system and other cost control measures to ensure a  
468   desirable effect. For example, a system that rewards financial sustainability might not deter  
469   other clubs that have significant financial resources from simply ignoring it and spending  
470   more than other clubs in the pursuit of sporting success. However, if combined with a strong  
471   licencing criterion (see point 3) and more holistic cost control measures, then there is  
472   potential to encourage clubs to become more sustainable and reward them for doing so. By  
473   holistic cost control measures we are not just referring to hard salary caps, but a more

474 sophisticated approach that would potentially have a low, hard fixed cap with scope to extend  
475 this by having moving parts that operate in ‘real-time’ reporting (e.g., luxury taxes to be  
476 redistributed around all clubs or marquee players that sit outside of a cap). Additionally,  
477 wage reduction/increase clauses in contracts linked to relegation/promotion would add  
478 further rigour to cost control. Admittedly, these suggestions present governance challenges  
479 but they work best in other sports where they have been included from the outset of league  
480 formation (e.g., American team sports). Women’s football has an opportunity here to write its  
481 own playbook that can shape the game in a sustainable manner for the future.

## 482 **Limitations and future research**

483         Our research considered the first nine-year period of the WSL until 2019, omitting  
484 published annual accounts filed in 2020 during the covid-19 pandemic. The pandemic has  
485 greatly threatened elite women’s football (Clarkson et al., 2020) and would have greatly  
486 skewed our longitudinal analyses and therefore financial health assessment. The pandemic  
487 has increased financial pressure conditions felt in women’s sport, as noted by Clarkson et al.,  
488 (2021b) and Clarkson et al. (2022). Clubs will be recouping losses from the FA cancelling the  
489 2019-20 season for which the TV deal will have mitigated in the short term. Future research  
490 could expand from financial health to examine financial *sustainability* in women’s football,  
491 either through qualitative investigation with individuals in positions of power within clubs to  
492 understand internal club politics which hamper or help the women’s section in a post-covid  
493 world or through further analysis of accounting practices.

494         Another limitation of this paper is the lack of complete and comparable data given  
495 that some clubs have chosen to file abbreviated annual accounts. Thus, we call for greater  
496 financial transparency within the industry and for clubs to publish full financial annual  
497 accounts to allow for greater analysis of club business operations that can be moulded against  
498 the league’s future strategic direction over the coming years.

499 Little is known about financial well-being of women footballers. A few studies have  
500 explored financial well-being of sportswomen, such as Bowes et al.'s (2020) survey of  
501 sportswomen experiencing covid-19 related hardship and inequitable access to equipment  
502 compared to their male counterparts, and Mogali et al.'s (2021) interview research that  
503 identified personal and contextual factors which affect sportswomen's perceptions of  
504 financial well-being. There is opportunity to now focus on the football industry as the only  
505 fully professional women's sports league in the UK, facing unique changes during this initial  
506 period of professionalisation.

507 Finally, we put forward a call to action for more research to be conducted broadly on  
508 the financial and governance aspects of women's football. This paper is the first of its kind to  
509 give a detailed look at the WSL league and club finances. More research is required to  
510 consider new ways of monitoring, including financial performance, for example through the  
511 creation of new performance measurement models for meaningful intra-industry comparisons  
512 that capture the unique ecosystem of women's football effectively.

### 513 **Conclusion**

514 The WSL and its clubs are currently at an important crossroad and the next direction  
515 of travel is likely to shape the future of the game for many years. The league has seen  
516 considerable growth in financial terms during the nine years analysed, but this has also been  
517 coupled with rising club operational costs, and an increasing trend of significant losses both  
518 at club and league level. The new influx of revenue (e.g., sponsorship deals, broadcasting  
519 rights fees) in women's football in the coming years must be shared more equally between  
520 clubs to promote sporting integrity alongside financial sustainability. We have seen financial  
521 regulation such as FFP in men's football come too late in the development of the game  
522 (Peeters & Szymanski, 2014) which has only served to maintain the status quo of elite clubs.  
523 Thus, hard financial regulation may not be the best route for the WSL, although there are

524 potential strategies we detail within the roadmap that the league can explore to protect clubs.  
525 In addition, the WSL could offer incentivised broadcasting distribution based on operational  
526 cost control and financial sustainability (such as rewarding those financially sustainable clubs  
527 with increased prize money). Put simply, the WSL needs to consider its governance  
528 structures and league design to manage the predicted period of growth efficiently and  
529 effectively.



530

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692 Table 1. Pool of data.

	2011	2012	2013	2014	2015	2016	2017	2018	2019	Overall
Arsenal	1	1	1	1	1	1	1	1	1	9
Birmingham City	1 <sup>NA</sup>	1 <sup>NA</sup>	1 <sup>A</sup>	1 <sup>A</sup>	1 <sup>A</sup>	1	1	1	1	7
Brighton & Hove Albion	0	0	0	0	0	0	0	0	1	1
Bristol City	1 <sup>A</sup>	1 <sup>A</sup>	1 <sup>A</sup>	1 <sup>A</sup>	1 <sup>A</sup>	0	1 <sup>A</sup>	1 <sup>A</sup>	1 <sup>A</sup>	8
Chelsea	1 <sup>A</sup>	1 <sup>A</sup>	1 <sup>A</sup>	1 <sup>A</sup>	1 <sup>A</sup>	1	1	1	1	9
Doncaster Rover Belles	1 <sup>A</sup>	1 <sup>A</sup>	1 <sup>A</sup>	0	0	1 <sup>A</sup>	0	0	0	4
Everton	1	1	1	1	0	0	0	1	1	6
Liverpool	1 <sup>NA</sup>	1 <sup>NA</sup>	1	1	1	1	1	1	1	7
Lincoln/Notts County	1 <sup>A</sup>	1 <sup>A</sup>	1 <sup>A</sup>	1 <sup>A</sup>	1 <sup>A</sup>	1 <sup>NA</sup>	0	0	0	5
Manchester City	0	0	0	1	1	1	1	1	1	6
Reading	0	0	0	0	0	1	1 <sup>A</sup>	1 <sup>A</sup>	1 <sup>A</sup>	4
Sunderland	0	0	0	0	1	1	1	1	0	4
West Ham United	0	0	0	0	0	0	0	0	1	1
Yeovil Town	0	0	0	0	0	0	1 <sup>A</sup>	1 <sup>A</sup>	1 <sup>NA</sup>	2

693 Notes. 1<sup>NA</sup> = club present in WSL but accounts not available, 1<sup>A</sup> = club present in WSL and abbreviated accounts, 1 = club present in WSL and  
694 full accounts available, 0 = club not present in WSL

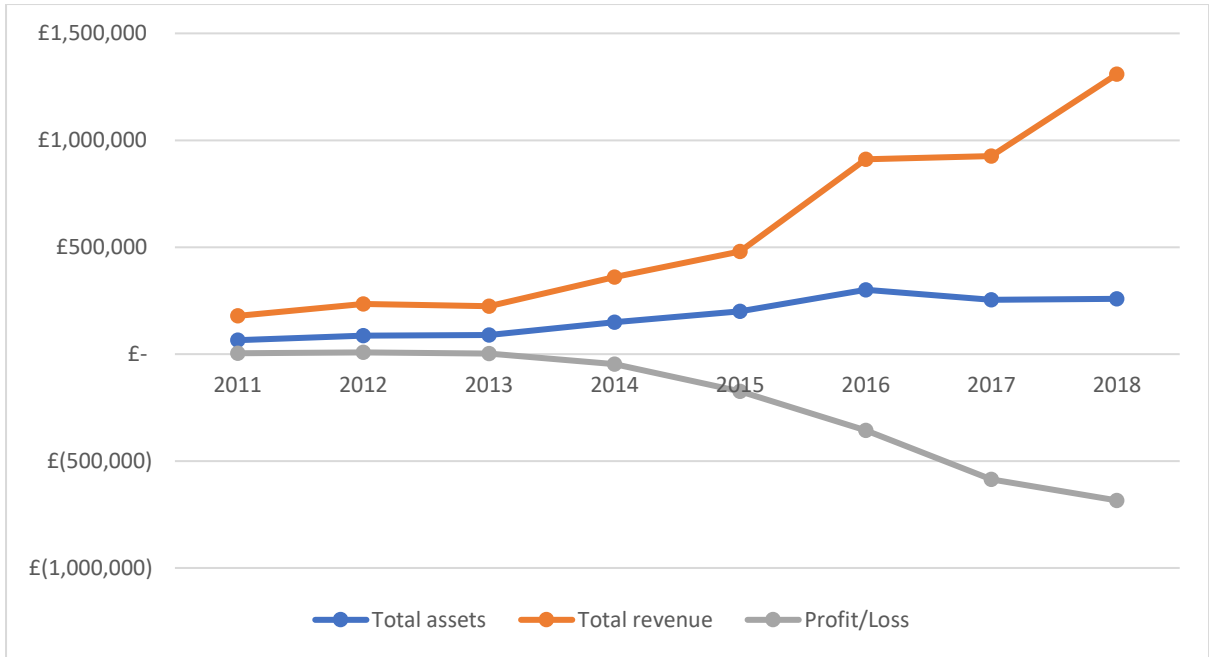


695 Table 2: Selected WSL clubs average turnover and profit/(loss) 2011-2019  
696

	Turnover	Profit/(Loss)
Arsenal	£303,111	(£105,667)
Birmingham	£764,782	(£5,531)
Chelsea	£2,583,446	(£615,274)
Everton	£426,355	£2,049
Liverpool	£730,424	(£95,013)
Manchester City	£1,583,167	(£583,333)

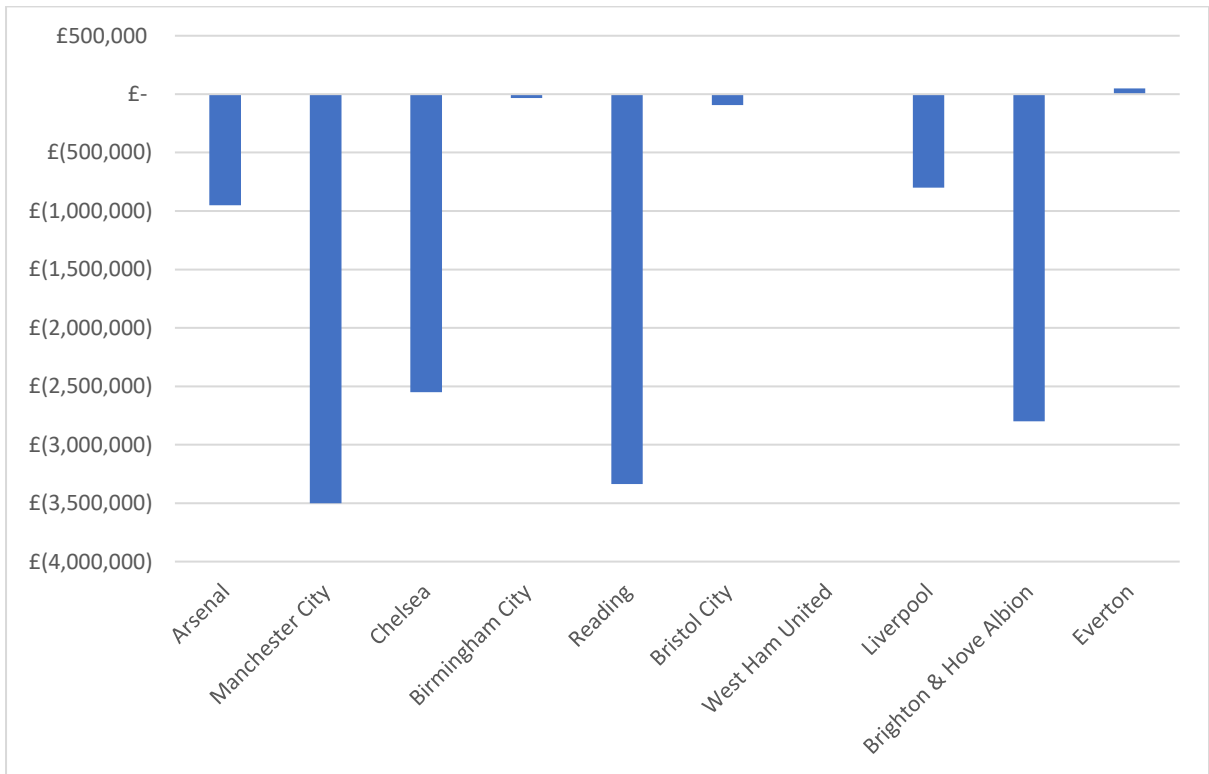
697 Table 3. Debt ratios for WSL clubs 2011 – 2019.

Club	Year-end debt ratios (percentage figures)									Average
	2011	2012	2013	2014	2015	2016	2017	2018	2019	
Arsenal	83%	11%	45%	11%	28%	82%	205%	253%	326%	123%
Birmingham City	No data	No data	158%	174%	153%	133%	101%	54%	124%	105%
Brighton & Hove Albion									18802%	18802%
Bristol City	115%	159%	143%	210%	106%		103%	121%	527%	160%
Chelsea	69%	112%	136%	205%	139%	126%	155%	234%	460%	237%
Doncaster Rover Belles	237%	157%	143%			326%				189%
Everton	98%	92%	92%	84%				70%	83%	83%
Liverpool	No data	No data	130%	252%	381%	377%	261%	495%	399%	329%
Lincoln/Notts County	262%	160%	No data	659%	1517%	No data				716%
Manchester City				23%	13%	75%	147%	304%	530%	168%
Reading						No assets	No assets	No assets	No assets	N/A
Sunderland					580%	1035%	3278%	1311%		1271%
West Ham United									100%	100%
Yeovil Town							70%	86%		84%
% clubs reporting losses	38	50	63	75	88	78	89	80	73	

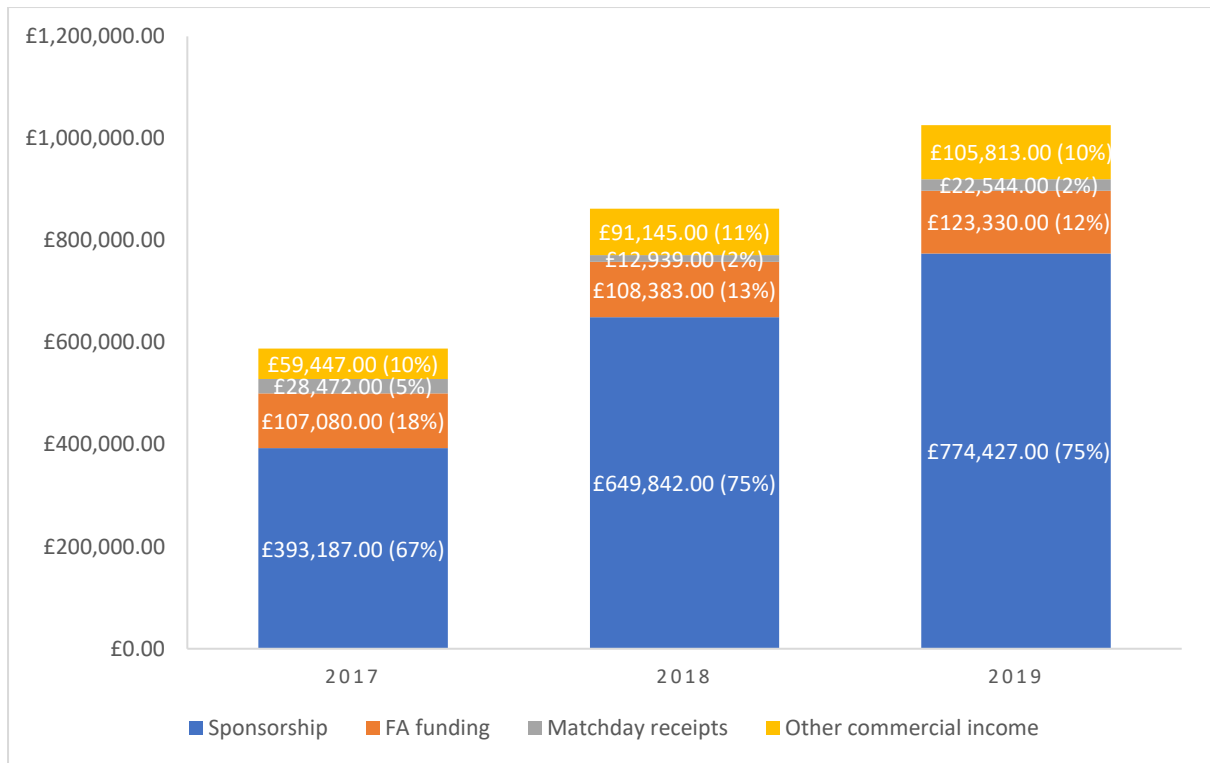


699  
700 Figure 1. 2011-2019 club averages in total assets, revenue, and profit/loss

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702  
703 Figure 2. Profit/loss of clubs in 2019 organised by league position. N.B. Yeovil accounts not  
704 available.



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706 Figure 3. Breakdown of Birmingham City's income 2017-2019

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708

709 Figure 4. WSL Average Attendances 2017-2019