

Building ladders of opportunity

how reforming construction procurement can drive growth

RIBA 

Procurement Reform Group

Wrens Geometric Stair St Pauls Cathedral

photo Graham Lecdes

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RCKa Architects

Nottingham 1 May 2013

- The construction industry has an annual turnover of more than **£110bn** and represents almost **10% of UK GDP**, with some **40%** of this being **in the public sector**.
- Public construction **procurement is expensive and inefficient**, delivering buildings that are of sub-standard design quality and sustainability, in a market with significant barriers to fair access and competition.
- With growth badly needed, the time for wholesale reform of public construction procurement is now. **Our current economic climate makes reform an imperative.**

This presentation addresses some of the context, problems and the RIBA proposals for further reform of public procurement.

The full suite of RIBA reports are available at:-

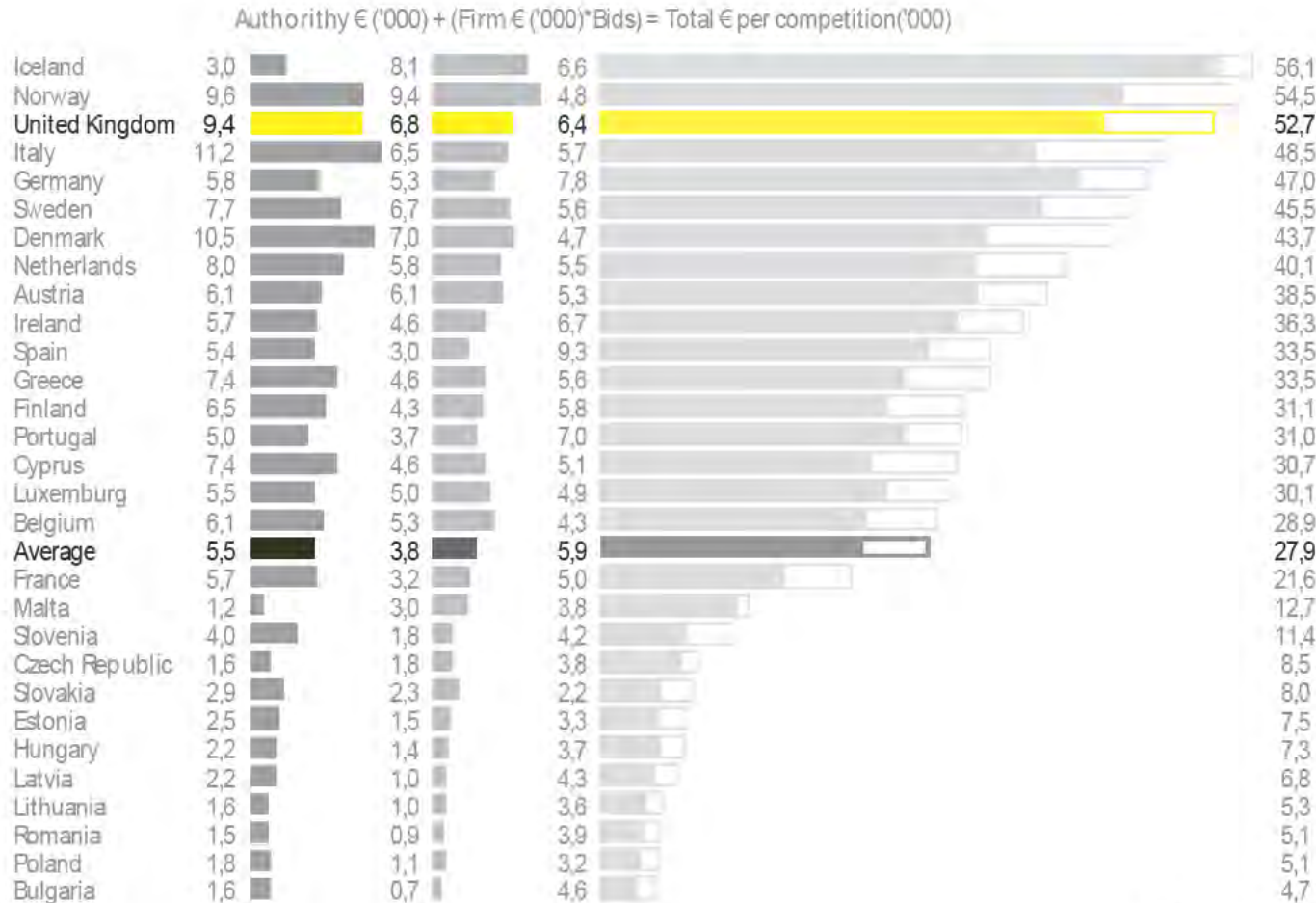
www.architecture.com/procurement

PROCUREMENT COST

typical costs of a competition
(weighted averages across all industries)

UK PLC EXPENSIVE

ref. EU commissioned evaluations of ALL PUBLIC PROCUREMENTS



UK PROCUREMENT
is at least **20% more expensive**
than comparable EU countries,
costs are almost 2x EU average

Of EU procurement costs:-
25% are borne by
CONTRACTING AUTHORITY
75% are borne
BY BIDDERS (averages)

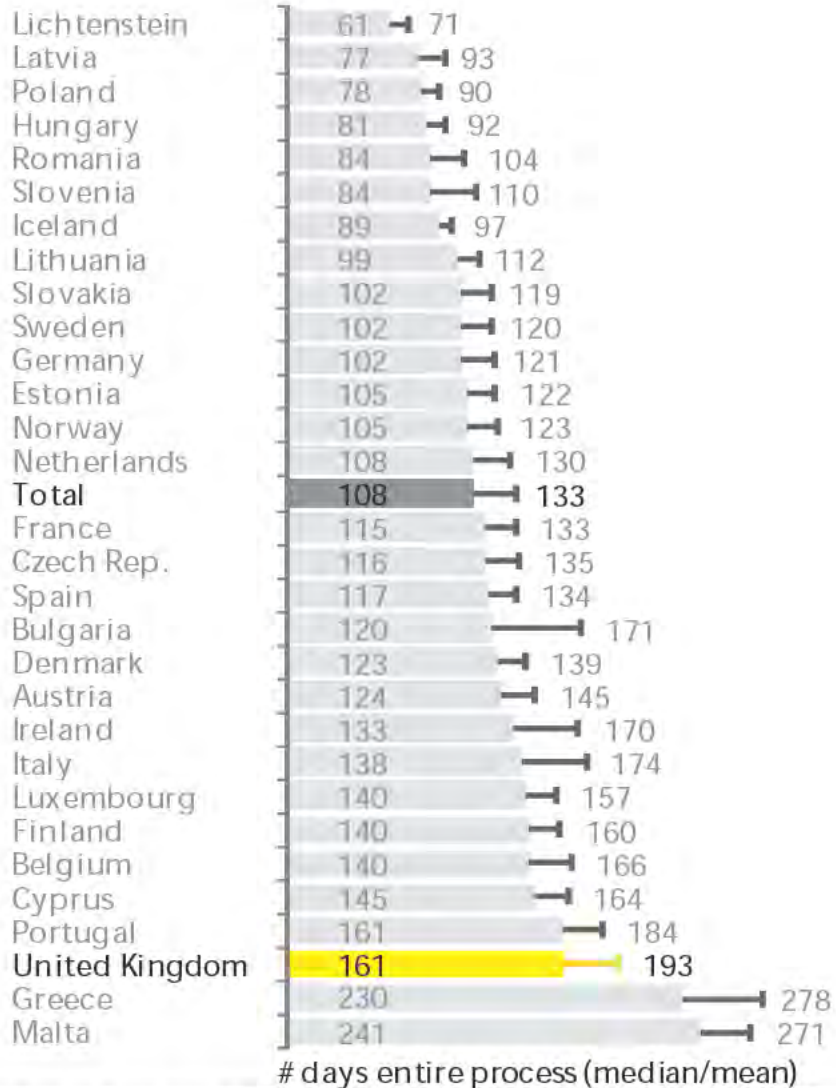
Construction costs are remarkably consistent amongst the largest EU countries with Germany, France, Italy and Belgium within a range of 97% - 107% of UK costs. EC Harris - Aug 2010

UK PLC SLOW

ref. EU commissioned evaluations of ALL PUBLIC PROCUREMENTS

PROCUREMENT TIME

time for entire procurement process
by country (median/mean number of days)



UK PROCUREMENT
processes take almost
50% longer
than the EU average.

VALUES OF AWARDS

% by value of all EU contract awards



UK PLC MOST VALUE

ref. EU commissioned evaluations of ALL PUBLIC PROCUREMENTS, CONSTRUCTION comprises 37% of procurement by value

UK 'OJEU' PROCUREMENT accounts for **24% by value** of all EU awards, + more by value than the combined total of 24 other nations.

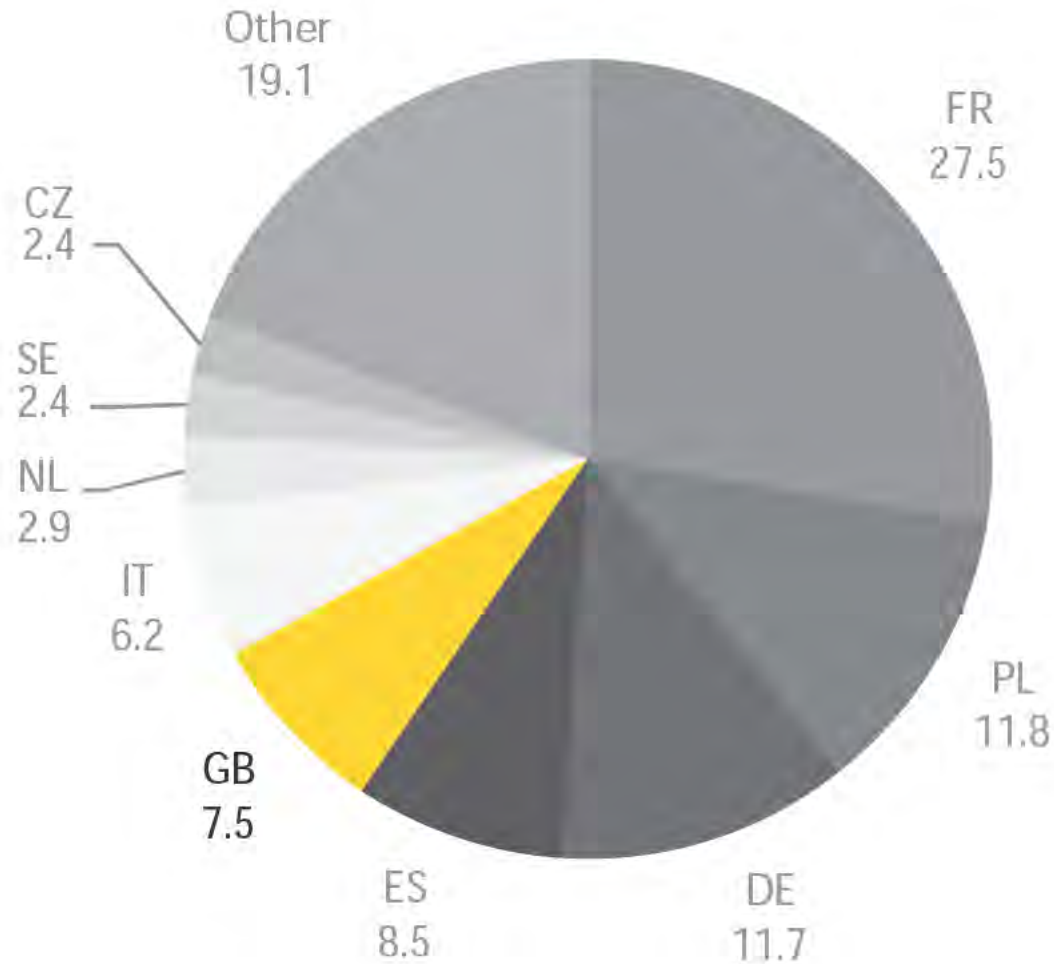
this bears little correlation to national GDPs (France @15% + Germany @6%)

The EU definition of 'Public Bodies' is interpreted by the UK to catch in the rules otherwise legally independent 'arms length' organisations, 'Registered Providers (RPs)', charities and voluntary organisations. It is considered these, along with the NHS, add significantly to UK values.

This UK position should be aligned with other EU countries (eg, Holland) to exclude 'RPs' and other arms length organisations from the scope of OJEU Procurement. We might rely more on developing intelligent judgement + benefit by doing less public procurement

NUMBER OF AWARDS

% by Nos. of all EU contract awards



UK PLC FEW AWARDS

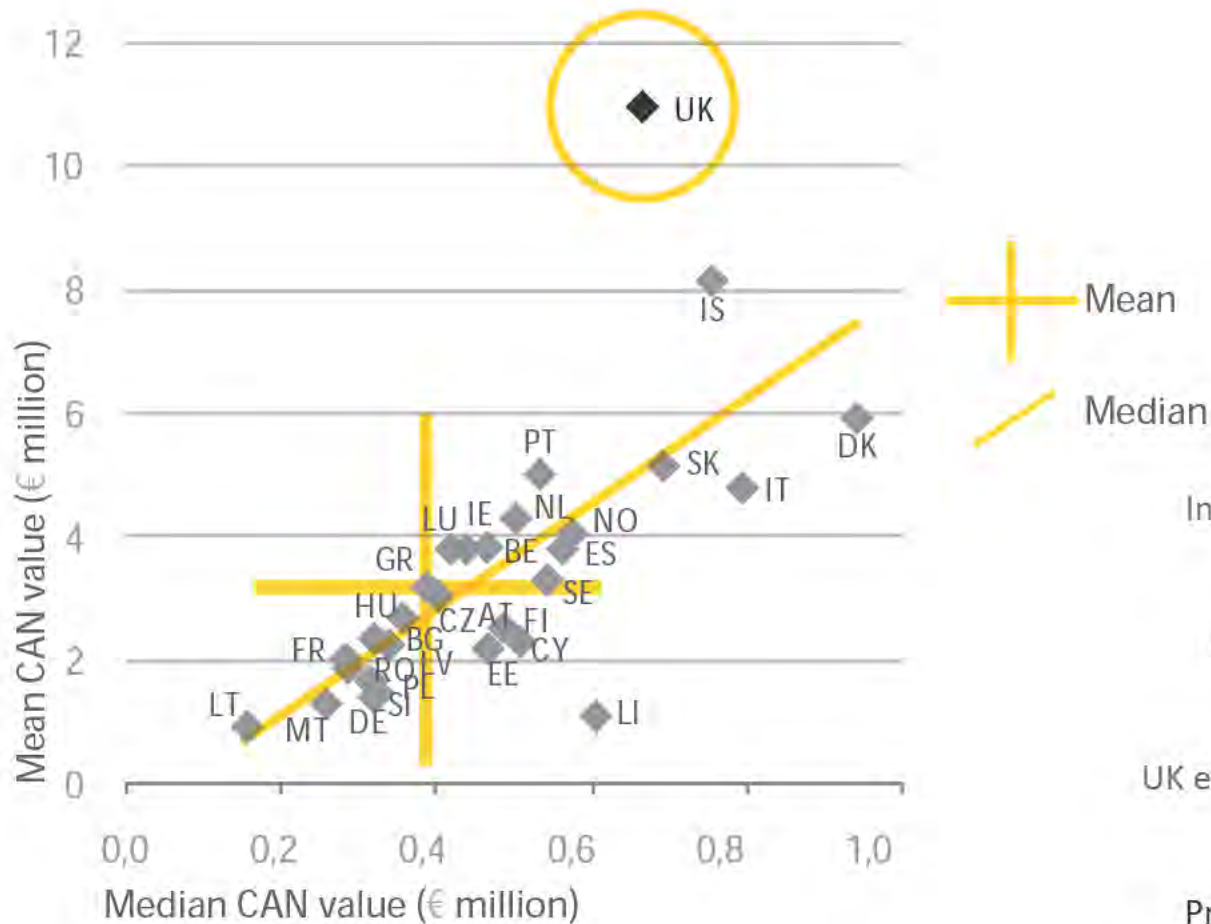
ref. EU commissioned evaluations of ALL PUBLIC PROCUREMENTS, CONSTRUCTION comprises 16% of procurement by numbers

UK 'OJEU' PROCUREMENT

accounts for only **7.5% by numbers** of contracts awarded of all EU awards.

RELATIVE AGGREGATION

mean to median contract values



UK PLC HEAVILY AGGREGATED

ref. EU commissioned evaluations of ALL PUBLIC PROCUREMENTS, CONSTRUCTION comprises 37% of procurement by value

UK 'OJEU' PROCUREMENT has aberrantly **high mean values** + **60% higher median values** than the EU average.

In the UK there is more 'aggregation' into large, high value frameworks & contracts than elsewhere in the EU.

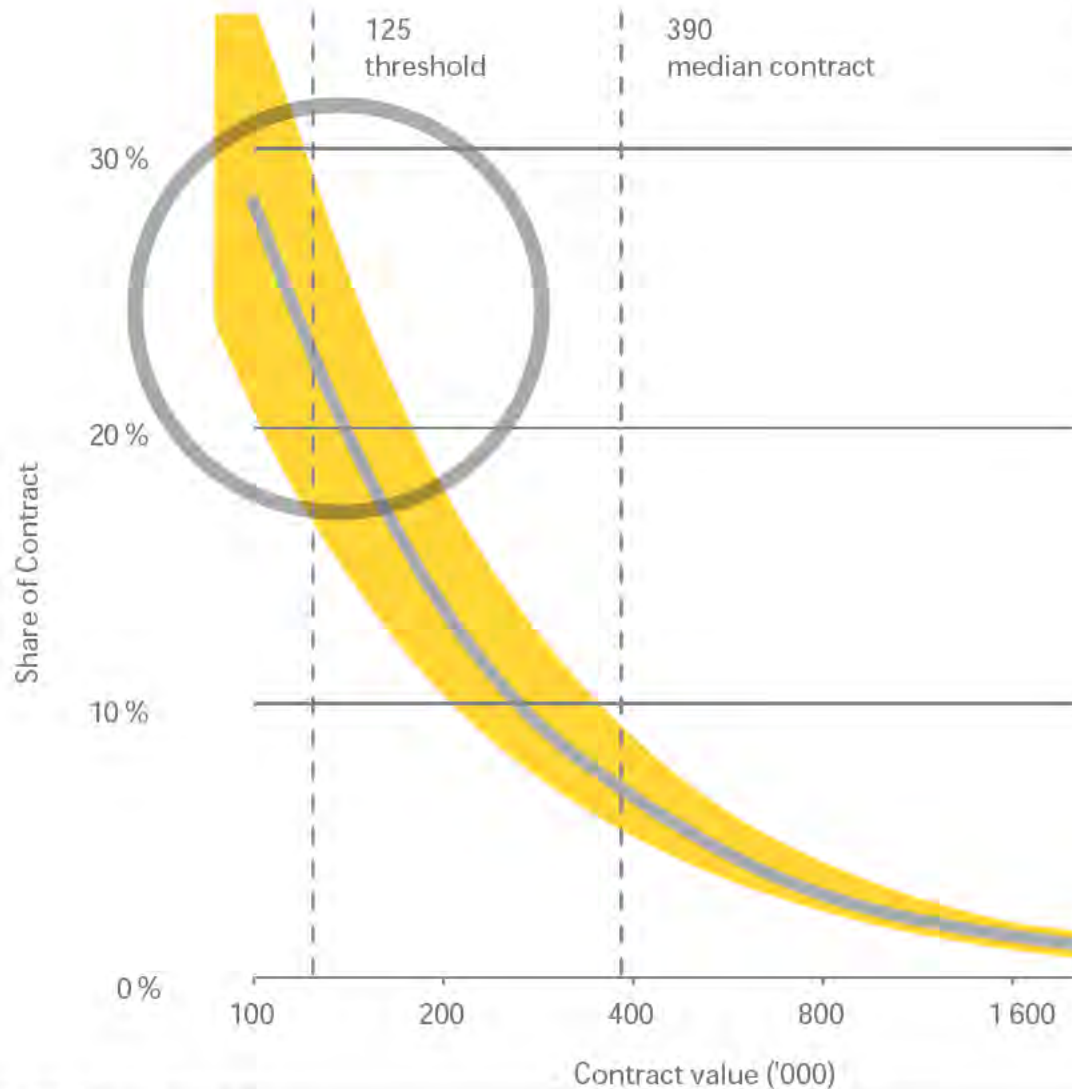
Aggregation excludes many smaller firms and can have a negative impact on reducing competition.

UK efficiencies are in inverse to the extent of UK aggregation.

Procurement reforms should aim to reduce the number of frameworks covering lower value contracts, improving access onto other frameworks, along with offering individual contracts and those contracts which can be sub-divided into smaller & more multiple value 'lots'.

COST is driving aggregation

Total procurement cost (commissioners and bidders) as share of contract values (+HiLo estimates)



THE EU HIGH THRESHOLD COSTS

ref. EU commissioned evaluations for ALL PUBLIC PROCUREMENTS

The EU estimates that procurement costs escalate to between **18% - 29%** as a % of contract value, for contracts at the thresholds *(circled)*

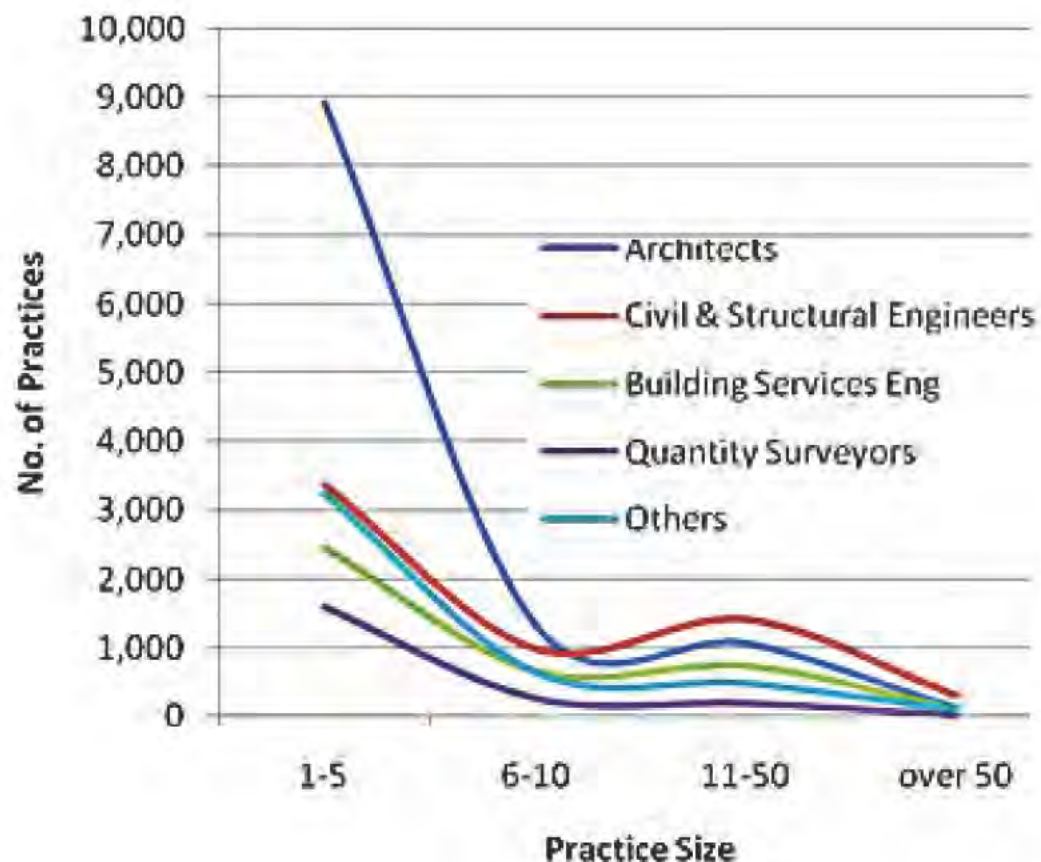
Evidence from architects suggests figures for the UK construction industry are far higher. (ref. follows)

Reform should
reduce the time + cost of the tendering process *
introduce time scales for bid assessment;
allow for professionals self certification *
with attestation only at pre-award stage
+ all validated only upon award,
shorten, standardise and simplify PQQs *

* items now scheduled to be introduced

ALL CONSULTANTS a consistent profile

Practice numbers to practice size by numbers employed ONS abstraction



97% of all UK construction consultancies
are micro businesses or SME's
+ UK Practices are on average larger than elsewhere in the EU

An SME

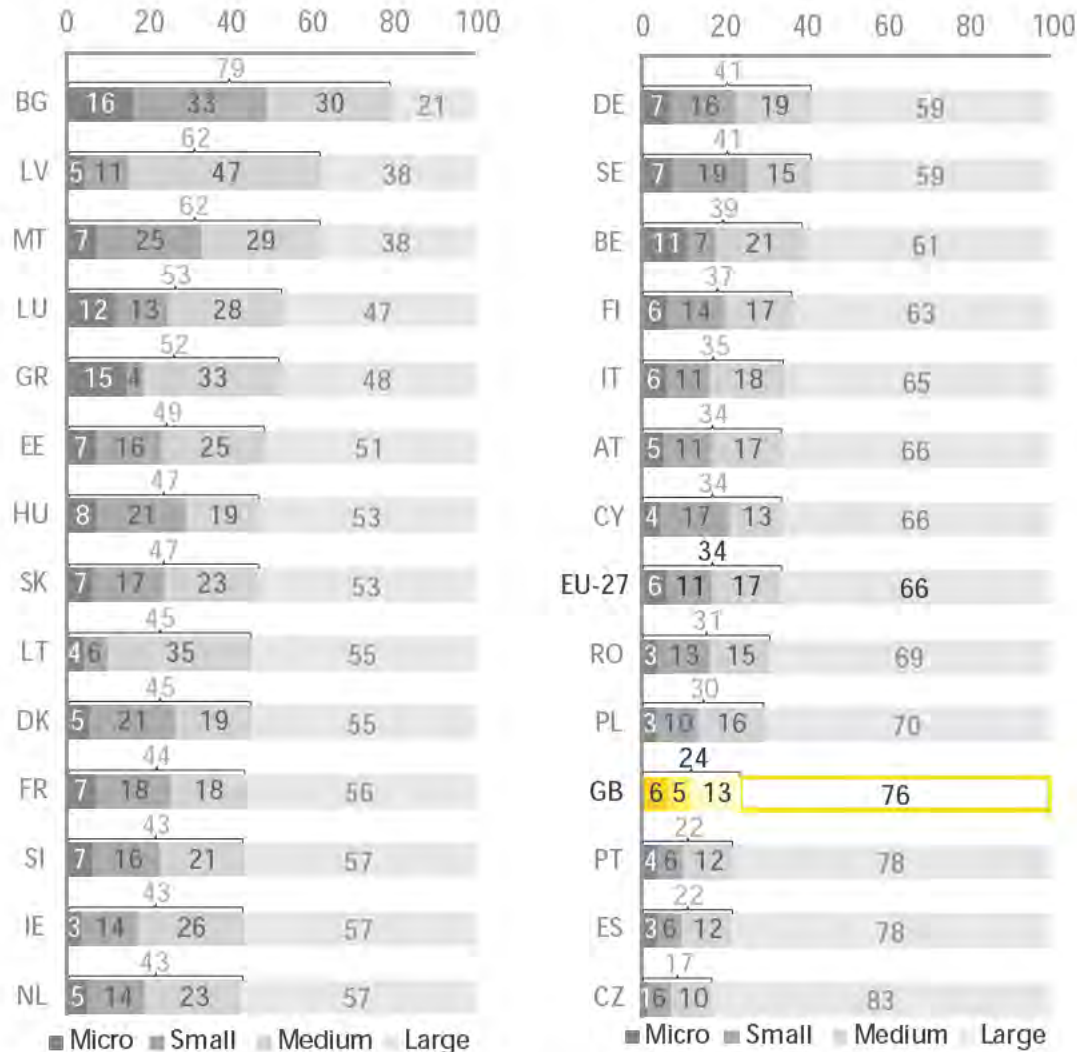
Is a small or medium sized enterprise, i.e. a company that has fewer than 250 employees, and has either an annual turnover not exceeding €40 million, or an annual Balance Sheet total not exceeding €27 million.

A Micro Business

Is one which has fewer than 10 employees and a turnover or balance sheet total of less than €2 million

MICRO + SME ACCESS

SME's relative to OJEU awards



UK PLC POOR ACCESS

ref. EU commissioned evaluations of ALL PUBLIC PROCUREMENTS

MICRO + SME ACCESS TO PUBLIC PROCUREMENT within the UK is the **4th lowest** of the EU 27

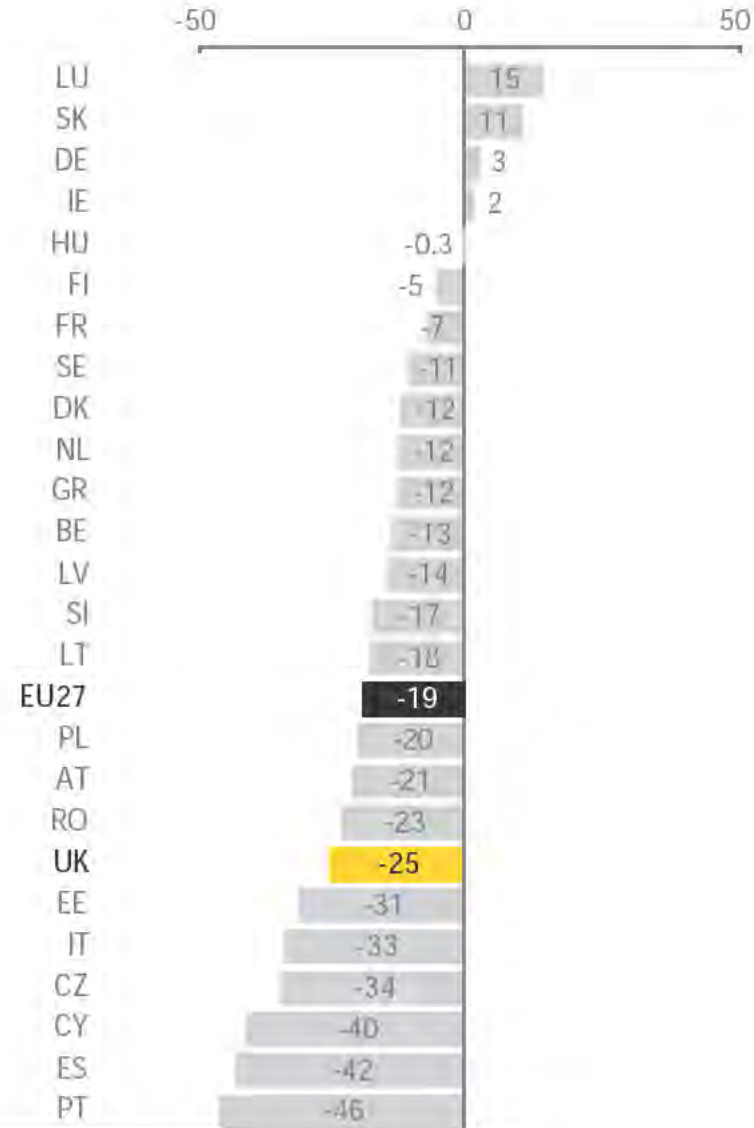
Typical turnover requirements applied to much public sector work above OJEU thresholds mean **85% of UK architectural practices are too small to be able to tender**

The proposed min. turnover being proposed (x2 min. contract value @ €200,000) will exclude from public work **90% of EU architectural practices**

For professional 'intellectual services' there should be **NO TURNOVER CRITERIA** under the EU Directive

MICRO + SME ACCESS

access relative to the Member State economy



UK PLC POOR ACCESS

ref. EU commissioned evaluations of
ALL PUBLIC PROCUREMENTS

MICRO + SME ACCESS

TO PUBLIC PROCUREMENT

within the UK is

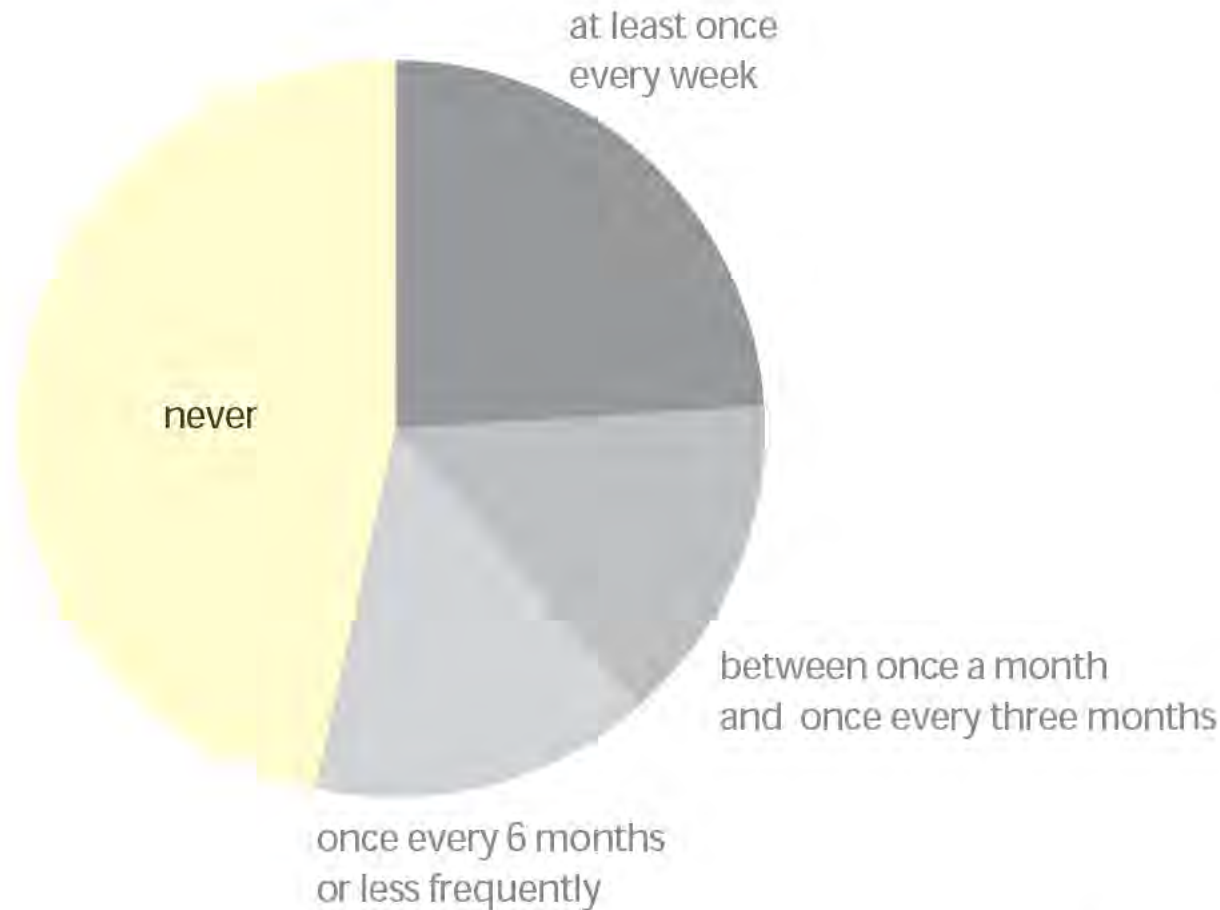
25% below the economy as a whole

It is implicit to fair and competitive access that SME and micro business access to public tenders should be roughly in proportion to their weight in the economy

Fair access is an objective which can be achieved by:-
setting clear aspirations for micro + SME access
which is nondiscriminatory + proportionate
to their engagement in the economy

REVIEWING OJEU

How often respondents review OJEU, by practice size



RIBA SURVEY 2012 LOW MARKET ENGAGEMENT

report for UK chartered **architectural practices**

55% aren't engaged in the market
never review OJEU notices or do so once p.a or less

61% did not bid

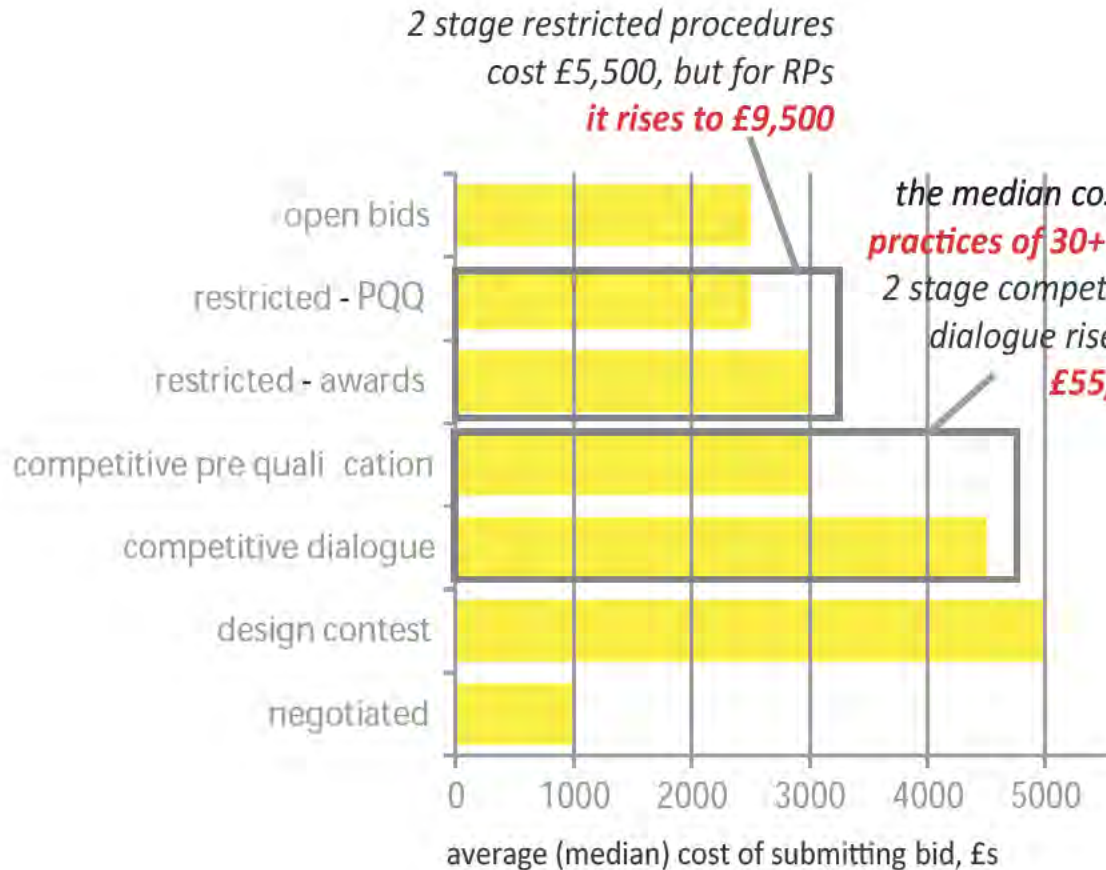
39% submitted at least 1 bid

In London **1% of practices submit 50 bids p.a or more**

For a competitive market, reform should target enabling access for micro businesses and SMEs, and ensuring greater proportionality in their treatment

BID COSTS

by procedure (median)
typical 2 stage procedures are shown boxed



The competitive dialogue procurement route, was popular eg in the BSF programme.

RIBA SURVEY 2012 EXCESSIVE COSTS

report for UK chartered architectural practices

THE UK ARCHITECTURAL PROFESSION SPENDS

£40m bidding for contracts of approx. **£138m**

BIDS COST 29% (average)

of the fee derived from OJEU procurement

For practices of 30 plus **BID COSTS RISE TO 40%**
(this far exceeds EU estimates - ref previous fig.)

Of 13,000 bids by architects almost 6,500, the largest number, were on 2 stage restricted procedures with most of these requiring practices to enter subsequent mini-competitions

Where used appropriately negotiated procedures offer the most economic procurement.

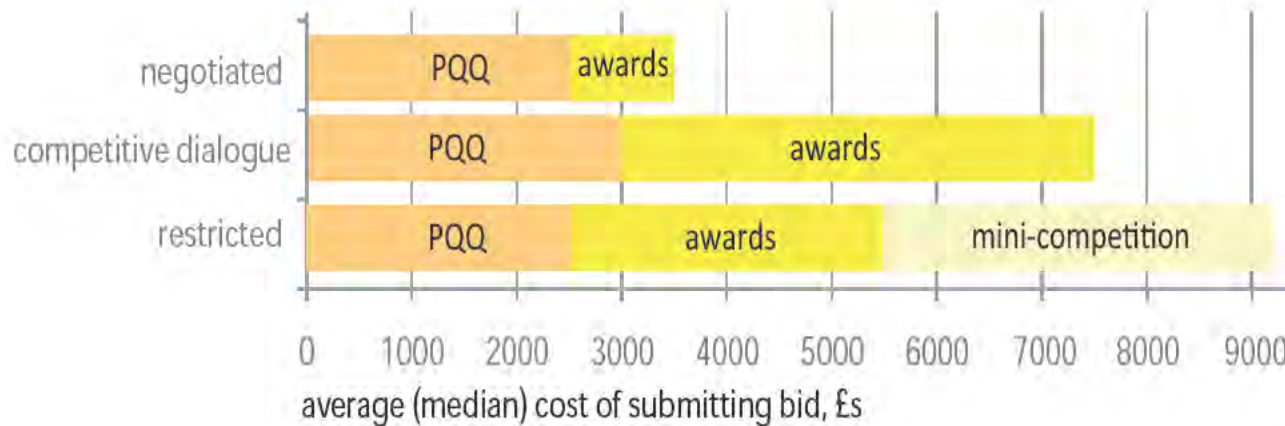
Design contests are not the most expensive.

Efficiency can be delivered by increasing use of both

BID COSTS

by procedure (median)

accumulated average (median) cost of submitting an OJEU bid



RIBA SURVEY 2012

FRAMEWORKS

+ MINI COMPETITIONS

report for UK chartered **architectural practices**

16% got on 1 or more frameworks

a **7%** success rate

but not necessarily leading to subsequent work

13% did framework mini-competitions

of all practices incl. those not bidding

practices of 30+

derived fees of **£217,778**

winning via mini-competitions

few micro practices won work

via mini-competitions

where they did they derived fees of **£17,893**

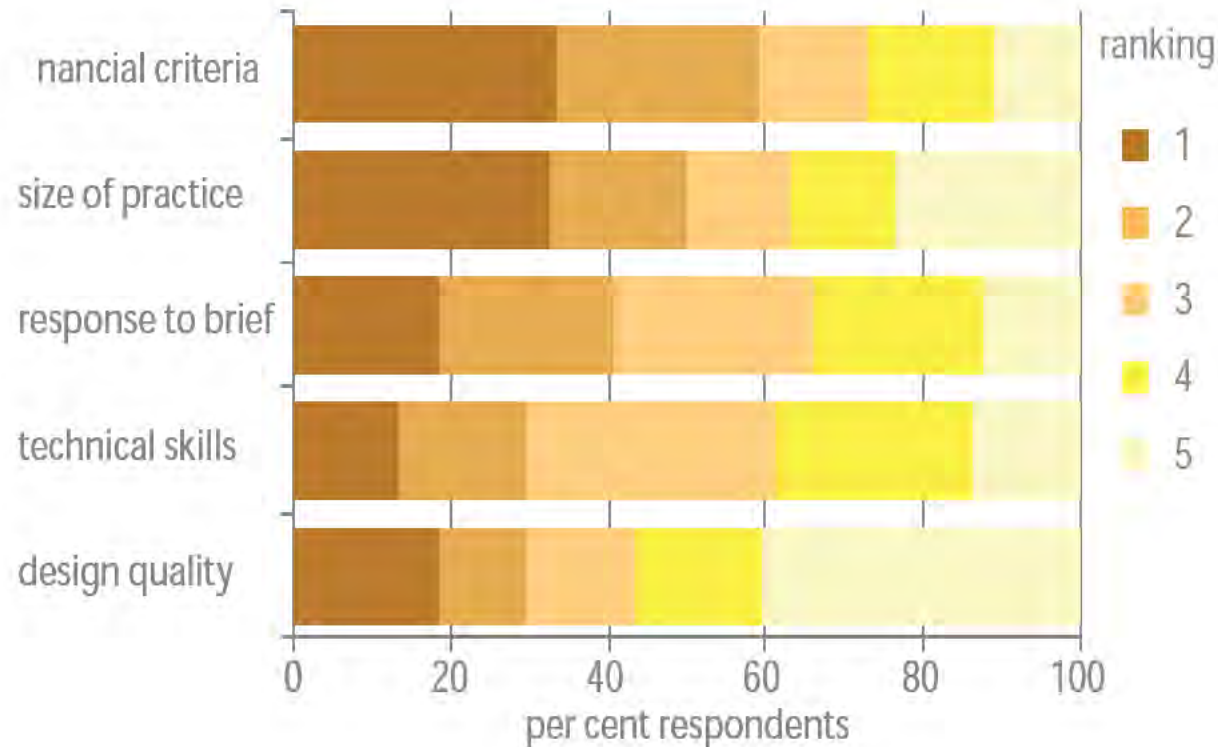
Different procurement methods are appropriate for different projects, so sufficient flexibility must be encouraged + maintained

RIBA believes that procurement models should be better adapted to be suitable for the value, type of project or context

Mini competitions can amount to well over 1/3rd the total cost of winning works

OJEU SELECTION

Respondents' perceptions of the importance of criteria in winning a bid ranked by respondents where 1 = most important and 5 = least important



RIBA SURVEY 2012 INAPPROPRIATE CRITERIA

report for UK chartered **architectural practices**

FINANCIAL CRITERIA + SIZE OF PRACTICE

is ranked equally as the
No.1 Criteria
for assessments
by 33% of practices
(by a clear 15%)

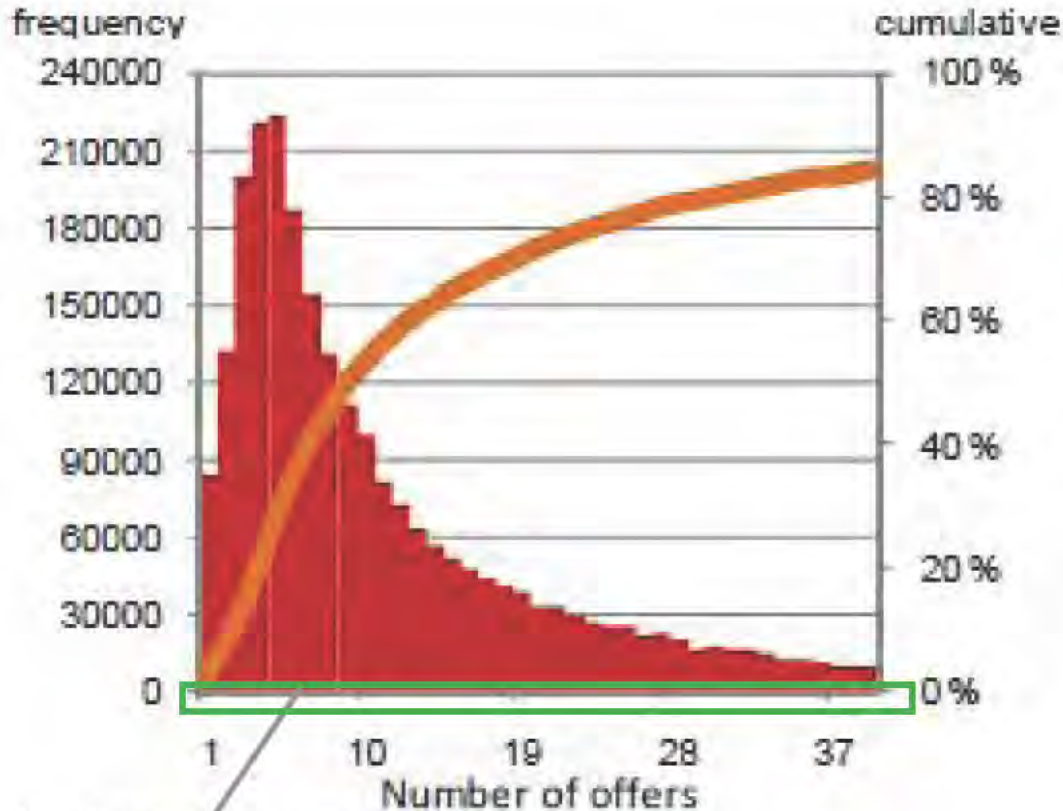
DESIGN QUALITY + SKILLS

is ranked the
Least Important Criteria
for assessments
by 40% of practices
(by a clear 17%)

EU BID NUMBERS

Nos & Frequencies

In the UK bids for architectural design works frequently exceed 100



1% of contracts receive 15% of all bids

The competition to extend the Asplund Library received over 1,100 submissions - the total of competitors submission costs are estimated to have exceeded the construction cost significantly

THE EU BID NUMBERS

MOST EU BIDS RECEIVE about 4- 6 OFFERS

but

1% of contracts RECEIVE 15% OF ALL BIDS

“... distribution of bids is **highly skewed towards the low end.** ...99 percent of the requests receive less than 39 bids. ... **1% however receives 15% of all proposals and a few tenders receive nearly 1000 proposals.**” (PWC report p 93 & fig 2.20)

THE CONSTRUCTION INDUSTRY

+ evidence indicates mainly architects is considered largely responsible for these **HIGH NUMBERS**

which are an excessive economic drain

arising where markets are:- Large, open, highly competitive, less complex and or lower value



PROCESSES ARE RARELY FOCUSED ON DESIGN OUTCOMES

that can ensure public buildings are sustainable, getting the right balance between economic, social and environmental factors

BUILDINGS SHOULD BE SUSTAINABLE, SUIT AND ENHANCE THEIR LOCAL CONTEXTS AND COMMUNITIES, AND THE CONSTRUCTION PROCESS ITSELF SHOULD DEVELOP HUMAN CAPITAL AND NURTURE KNOWLEDGE ECONOMIES.

A shift in mind-set is needed, moving away from focusing solely on the quality of procurement processes, towards focusing on the quality of outcomes and incentives that drive these.

Embed assumptions in favour of sustainability at all stages of procurement, ensure proper incentives, prioritise defining the principles of whole life costing and encourage the take up of post occupancy evaluation and 'Soft Landings'

SIMPLIFY

Breugal - Tower of Babel



RIBA PROPOSALS THE EU DIRECTIVE

RATIONALISE LEGAL PRINCIPLES

CLARIFY - definitions + core principles

PROCESSES + LANGUAGE

SIMPLIFY - the procurement processes
+ language of the proposals

REDUCE - time, costs, administration
+ legal expense

To improve efficiency, comprehension
+ democratise law

EU Directive 2004/18 - **has 83 Articles**

The commissions consolidated text, Nov 2013 - **had 96 Articles proposed**

the proposed directive may well compound existing complexity

SIMPLIFY

Cherry pick for different sectors only what is minimally necessary



RIBA PROPOSALS UK TRANSPOSITION + PRACTICE

TRANSPOSE

into UK Law

ONLY THE NECESSARY MINIMUM

UK historically has tended to adopt all options
from the EU Directive
Germany has taken a minimalist approach

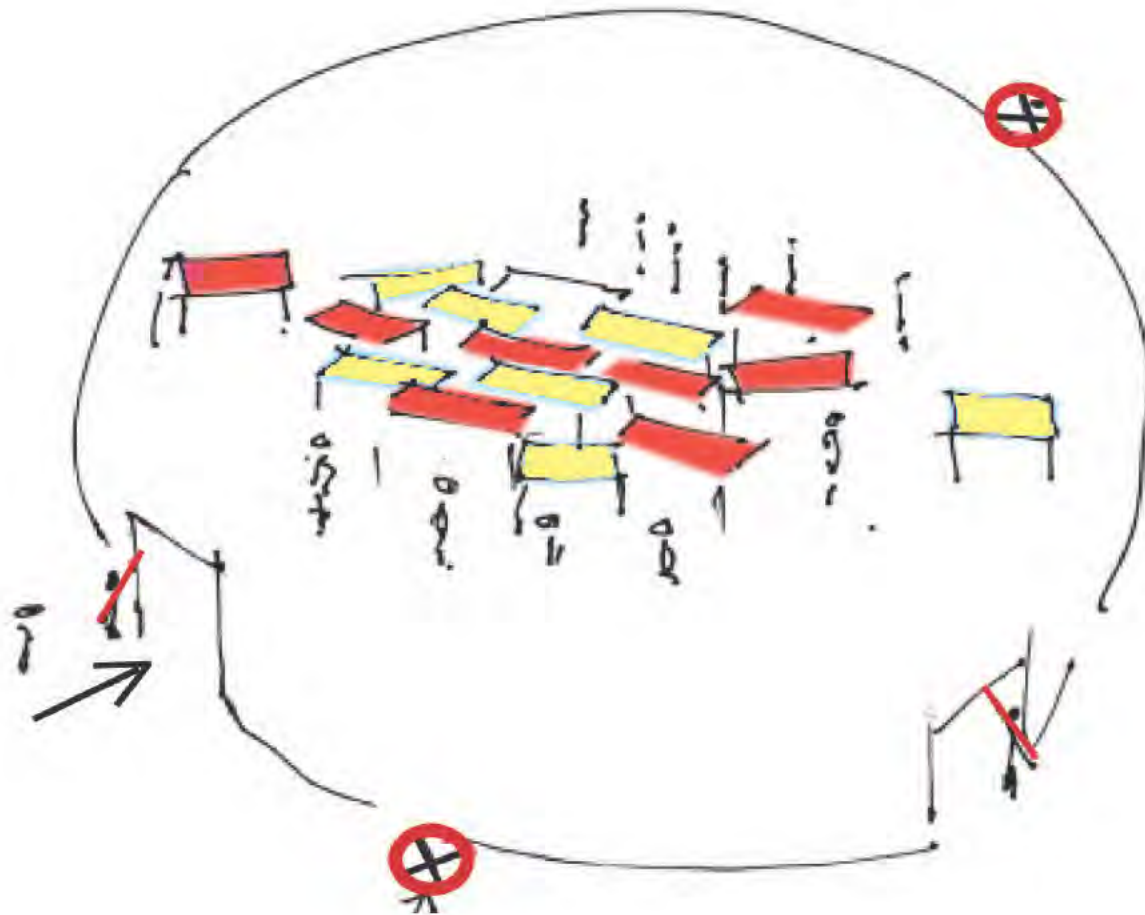
+ UK TO PROVIDE APPROPRIATE CLEAR GUIDANCE

to clients to promulgate best practice
'INTELLIGENT COMMISSIONING'

An RIBA report case studying Intelligent Commissioning
is due May 2013 with the launch of POW '13

THE MARKET

is Walled + Gated,
to open the market demolish the walls and gateways



THE MARKET CONSTRAINTS

THE MARKET IS CONSTRAINED.
proscriptive current legislative
REDUCES ACCESS + INCREASES COST

OPEN THE MARKET

by increasing market 'permeability'

RAISE + REDEFINE THE THRESHOLDS

IMPROVE ACCESS + PORTALS

DEROGATE + SIMPLIFY

REDUCE COSTS

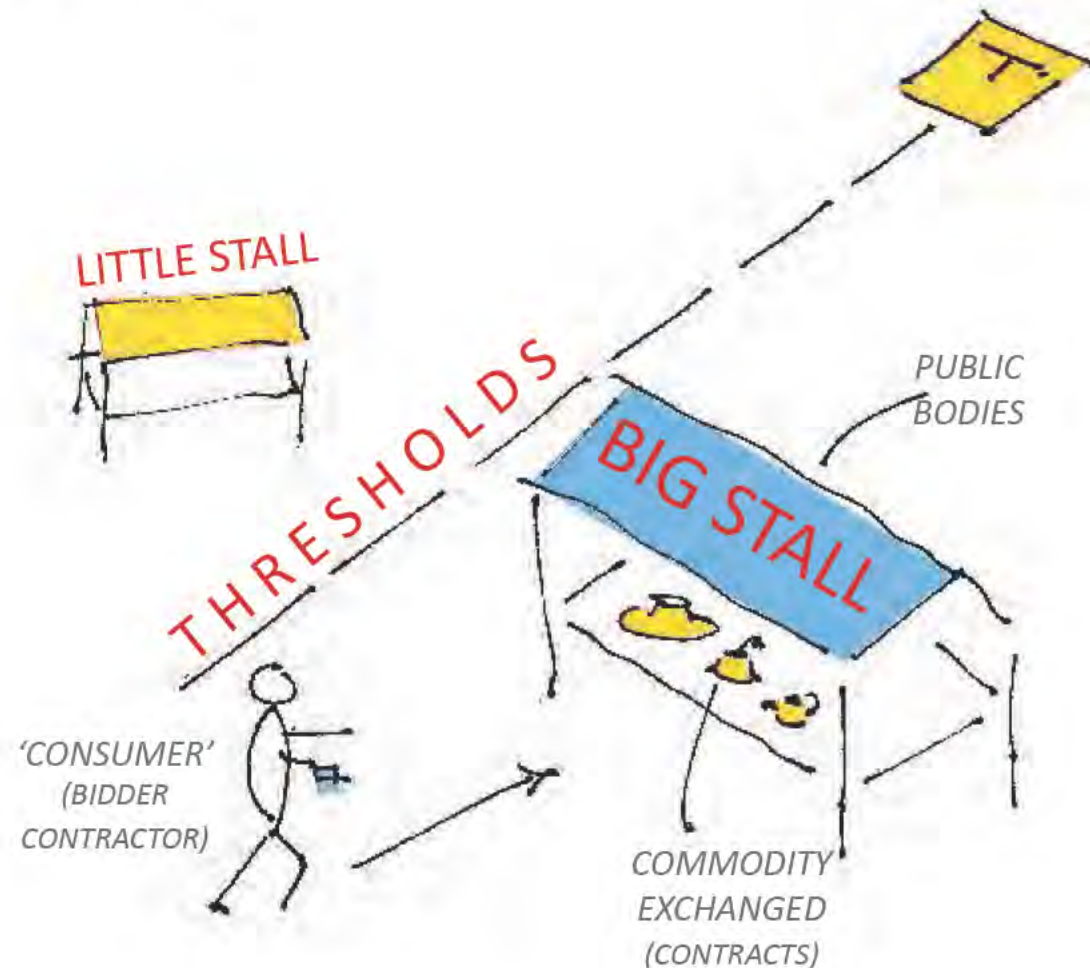
DIVERSIFY PROCUREMENT PRACTICES

An agenda for growth needs to open up the markets

IN A FREE MARKET

it is commodities that are transacted
NOT the stalls

RIBA PROPOSALS REDEFINE + RAISE THRESHOLDS



RAISE THE OJEU THRESHOLD VALUES
to the mean of existing contract values.
(depends on altering other trade agreements).

**+ EU PROPOSES
TO DEFINE THRESHOLD VALUES ON:-**
the aggregated value of all expenditure by a
public body for any procurement
'The stalls' (proposed EU Directive 2011)

THRESHOLDS SHOULD BE REDEFINE
based on the commodity exchanged *'The
contracts'* and for a consumer market

Define public procurement thresholds from the consumer perspective so that a single procurement is not the aggregation of all the contract values relating to a project, but rather a single contract. This free market principle would incentivise disaggregation at lower values.

In the proposed EU Directive 2011 - the threshold value is determined by the combined value of contracts for works and services.

'MEAT' SELECTION

a quality threshold with staged 'Hurdles'



The 'Double Envelope' or Brook's method Team + design selection should be assessed in cascading stages, with a requirement that **stages be passed in sequence**. This emphasises competency and quality. It cascades as follows:

1. Competency criteria
2. Quality Assessment
3. Financial Criteria and Price

If you have the highest score and are within 10% of the average fee you are appointed. If you are more than 10% from the average fee there is a negotiation.

4. Interview of the final 2 firms, or 3 if they are in striking distance.

RIBA PROPOSALS APPROPRIATE SELECTION

LOWEST PRICE

should **not be** the criteria for the award of construction + design contracts

MEAT

'most economically advantageous tender'
in terms of economic, social + environmental benefits
should be the default procurement selection
criteria for construction + design contracts

with selection made by
the **'DOUBLE ENVELOPE'** or **BROOK'S METHOD**

with questioning that is project specific
+ for professional services
relevant to designing qualitative solutions

ALL ARE CONTRACTORS

whether suppliers of lavatory rolls or professional services



THE MARKET PROFESSIONAL SERVICES

PROFESSIONAL SERVICES AREN'T DEFINED

in Directive 2004/18 + its proposed replacement
professionals are all equally 'contractors'

DIFFERENTIATION IS ABSENT

that can recognise service provision, knowledge economies, capability, organisational structures, contract, quality + qualification etc
Without differentiation clients default to the most risk averse, onerous + one size fits all practices

DEFINE - PROFESSIONAL SERVICES SO THEY CAN BE ACQUIRED APPROPRIATELY + PROPORTIONATELY

Definitions should be based on the EU Professional Services Directive's definition of Professionals.

Differentiation allows distinctive provisions to be made in assessment criteria, selection, optimization of risk, turnover and contract

COST DRIVEN AGGREGATION

THE MARKET AGGREGATION



LOTS & CONTRACT
AGGREGATION

BUNDLING

TENDER AUTHORITY
AGGREGATION
FRAMEWORKS

**DISPROPORTIONATE ACCUMULATIVE COSTS
DRIVE ALL FORMS OF AGGREGATION,
REDUCING ACCESS + EFFICIENCY**

**TO ALLOW FOR DISAGGREGATION
+ OPENING UP OF THE MARKET**

REDUCE COSTS

OPTIMISE RISK

SIMPLIFY PROCESSES

APPLY PROPORTIONALITY

ACCELERATE PROCEDURES

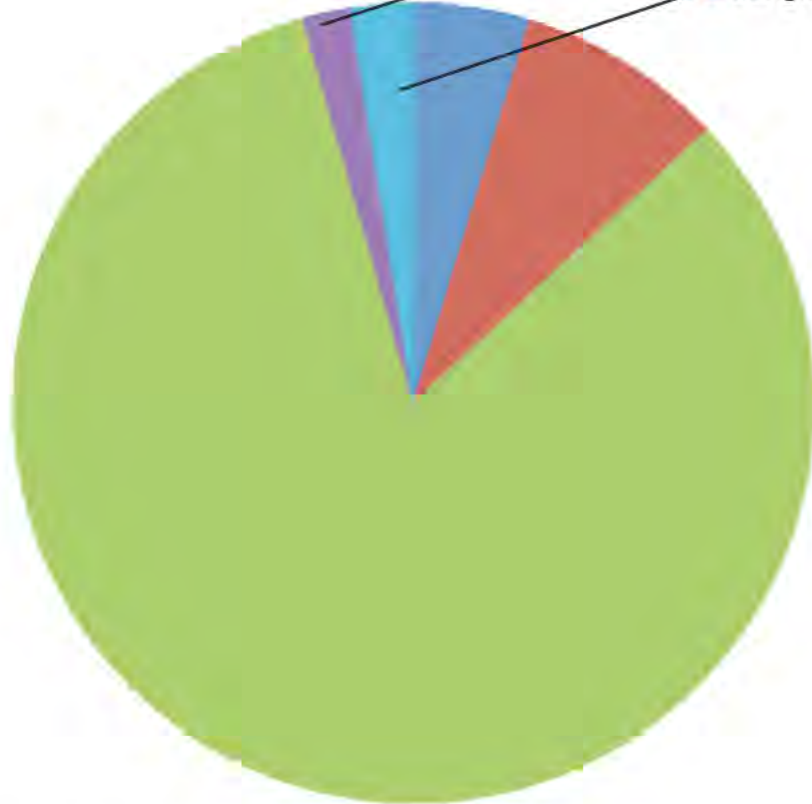
INCENTIVISE DISAGGREGATION

misconceptions about the economies of scale applied to the 'Procurement processes', are sweeping up contracts into ever increasing 'aggregations'. These are failing to deliver effectively, efficiently, sustainably and fairly.

RIBA PROPOSALS DIVERSIFY PROCUREMENT PROCEDURES

UK
use of procedures

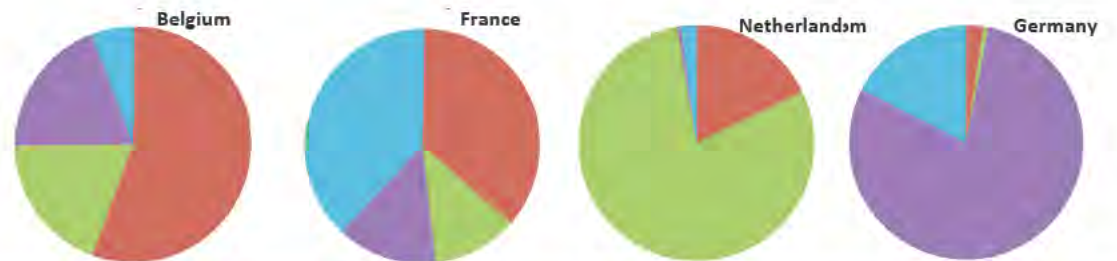
- competitive dialogue
- public procedure
- restricted procedure
- negotiated procedure
- design competition



RIBA Recommends
DIVERSIFYING PROCUREMENT ROUTES
specifically there should be more
NEGOTIATED PROCEDURES
+ DESIGN COMPETITIONS

Negotiated procedures are efficient and fast,
but rarely used

EU country comparisons.
The Netherlands is the only nation with a similar profile.



COMPETITIONS

historically have been selected most successfully without OJEU
giving emergent practices opportunities to innovate

RIBA PROPOSALS DIVERSIFY PROCUREMENT + MORE DESIGN COMPETITIONS



UK Gov. should
**SET NATIONAL ASPIRATIONS
TO INCREASE DESIGN COMPETITIONS**
used for public building
construction services contracts
TO 30% OF CONTRACTS AWARDED

approx

allowing new talent to emerge,
with simple processes
+ enabling research innovation and advancement

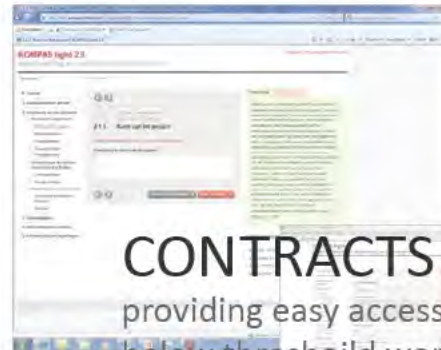
Sydney Opera House, Golden Lane, Pompidou Centre, Churchill Gardens - are some of the many examples where the architects who were appointed had no such previous experience, in most cases they had no comparable experience at all!

E-PORTALS

Steunpunt Procurement Portal is sector specific providing multiple construction sector service simply and easily.



Public procurement Kompas light digital manual architectural services



CONTRACTS FINDER

providing easy access to above and below threshold works in central Gov, clearly and simply



Market transparency



RIBA PROPOSALS IMPROVE ACCESS MARKET TRANSPARENCY + PROCESSES

RIBA Recommends: **ALL PROCUREMENT** above + below thresholds **SHOULD BE EASY TO ACCESS**

CONTRACTS FINDER

<https://online.contractsfinder.businesslink.gov.uk/>

now covers central Gov.
+ this SPA could be extended

while the free + easy to use **STEUNPUNT** exemplar

<http://www.ontwerpwedstrijden.nl/>

also provides:-
procurement monitoring
procurement guidance
a digital manual

so clients can do there own procurement directly
a data base of projects, costs + parties
publicly accessible data interrogation

TRANSFER

of financial risk



THE MARKET RISK

RISK, RISK MANAGEMENT + RISK TRANSFER ARE DETERMINING CRITERIA FOR AWARDING OF CONTRACTS

- PI requirements are too expensive for most professional consultancies, especially micro businesses + SMEs.
- PI cover should not be used as a determinant of competency

The apportionment of
RISKS + LIABILITIES NEEDS REVIEW

This should be approached proportionately within public sector procurement by contract + project

TRANSFER

of financial risk

THE MARKET RISK



RISKS + LIABILITIES NEEDS REVIEW

furthermore because

- Largest single PI insurance settled claim on the RIBA Insurance Agency main book in the last 6 years is £850,000
- Average claim in this time period £60,647
- Average large practice claim £130,865
- 50% of claim costs are legal costs.

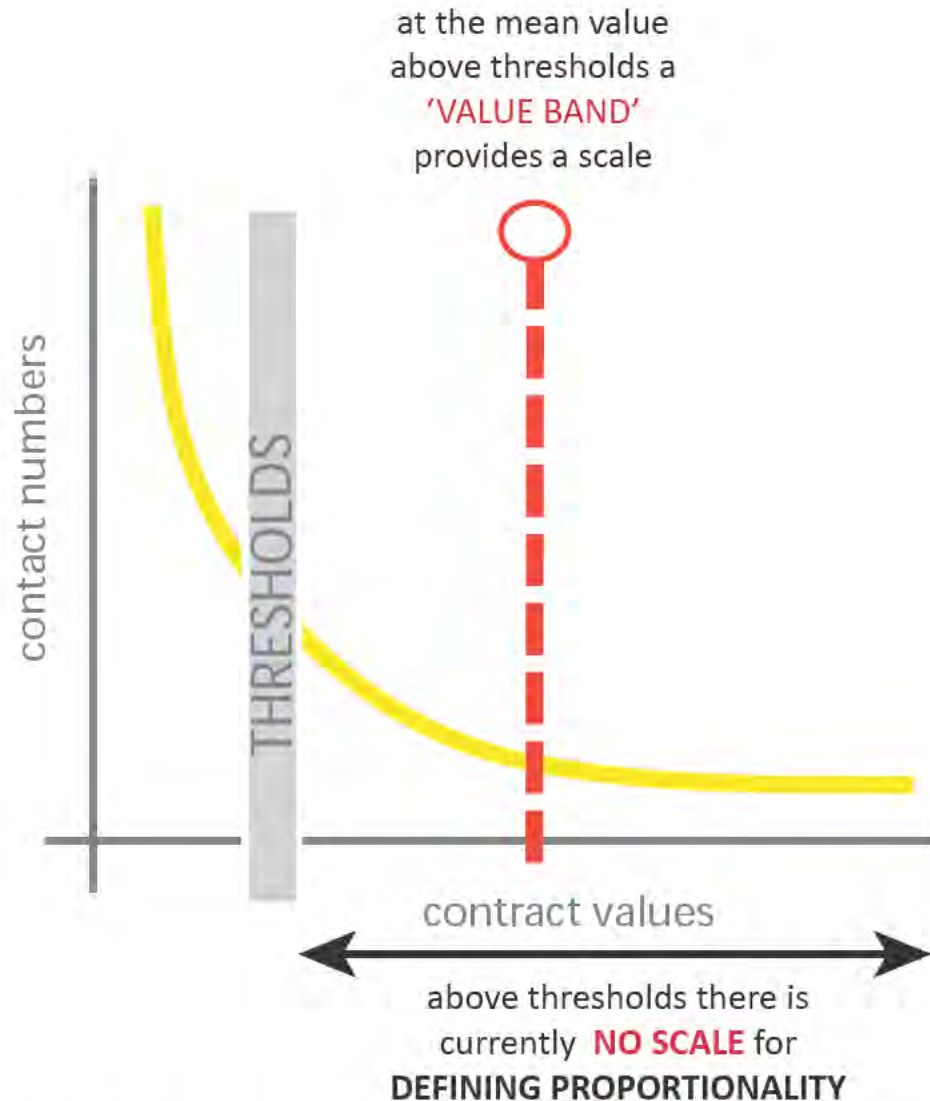
Risk + insurance cover requirements need to be directly proportionate to the type, scale + complexity of the project, by contract + by project. Liability + risk in public procurement contracts be limited

Integrated + Single Project Insurance be promoted

GCS is trialing Integrated Project Insurance on only a single project, but to test outcomes more trials are urgently needed

A VALUE BAND

RIBA PROPOSALS DEFINE PROPORTIONALITY



PROPORTIONALITY CAN BE DEFINED BY PROVIDING

A 'VALUE BAND' TO GIVE A SCALE

A 'lower band' and 'upper band' are created around the mean contract value above OJEU thresholds allowing a measured reduction in criteria

This allows for reducing the bid documentation submission by tenderers proportionately and the consequential evaluation costs

Tendering requirements in the upper band may be expected to be proportionately more onerous, and for contracts in the lower band, less so
With only a minimum of selection criteria etc. required from tenderers for contracts in this lower band

SME FRIENDLY CRITERIA

a star rated generic matrix of criteria



PROPOSALS DEFINE PROPORTIONALITY

CABINET OFFICE IS TRIALING THIS MATRIX OF 'SME FRIENDLY CRITERIA' ACROSS GOV. PROCUREMENT

The overall purpose of this tool is to change how Government procures, forever: so that SMEs make up a bigger proportion of the businesses helping Government to achieve sustainable outcomes. Specifically, this tool has been designed to:

- Describe what SME friendly procurement looks like
- Help measure progress towards the aspirational goals of the Government to boost SME provision (especially opening up to new SME providers)
- Incentivise and support improvement by allowing Departments to benchmark against and learn from each other

	5 Stars	4 Stars	3 Stars	2 Stars	1 Star	Fail
1. Results	Departments can demonstrate that they are getting optimal value for the contracts they are awarding by harnessing a fully diverse supply base, including SMEs, individually and in consortia (and VCS)	With active leadership by the SRO, Department arranges, communicates and documents significant and regular engagement activities with suppliers to exchange ideas about future requirements	Proactive early market engagement takes place accessibly and regularly. SRO provides updates with a designated procurement team contact	Senior Responsible Owner (SRO) has been identified and named on department website with a central mail box for SMEs to contact. Some planned engagement activities published	Plans in place are showing early signs of improvement	SMEs make up too small a proportion of businesses providing products and services to the Department
2. Engagement & communication	Data is openly available on departmental progress on SME procurement, in a reusable format, so that anyone can interrogate, extract and identify trends	Department's procurement approach ensures that tier 2 and 3 suppliers are fairly treated and integrated to support the overall goals	Department publishes evidence of improvement, including its own 'SME friendly star rating'	Results evident that the lengths of supply chains are optimally balanced to prevent 'margin creep' and improve visibility and transparency	Department has declared how it will increase business opportunities for SMEs, through its SME Action Plan	Nobody is named as source of information. Confusing list of contact points or none. Everything is kept secret until last possible moment with no early engagement
3. Transparency	Supply Chain Value Optimisation	Risk Aversion				

whilst a significantly welcome advance it is not targeted particularly to construction + might it then embed procedural complexity?

SUMMARY KEY ISSUES



For CLIENTS, BIDDERS + SOCIETY

a better system is needed now that is:-

**A FREE + OPEN MARKET
TRANSPARENT + PROPORTIONATE
COST EFFECTIVE + JUSTIFIABLE**

that delivers:-

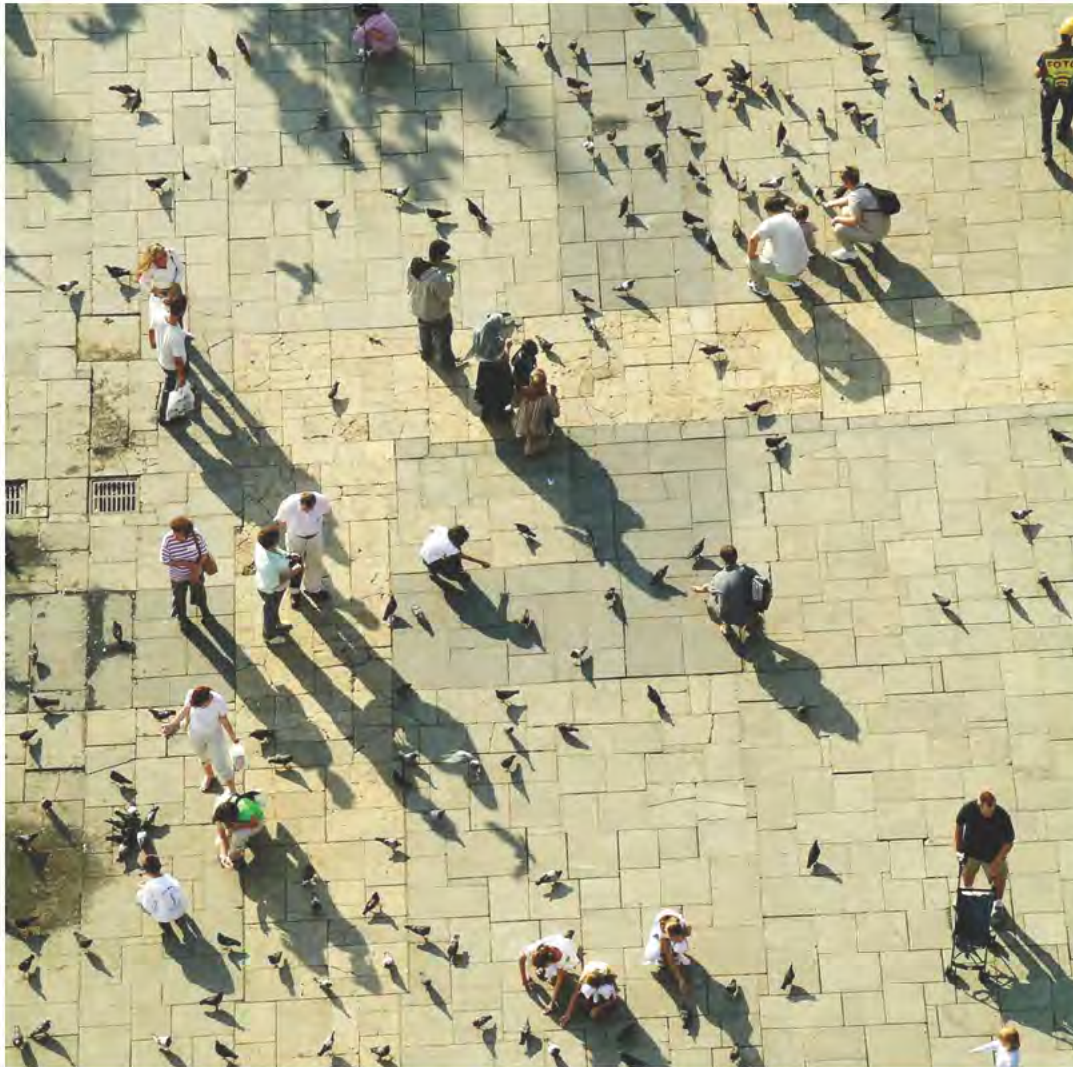
SUSTAINABILITY + QUALITY
(sustainable buildings and communities)
+ EMPLOYMENT GROWTH

and makes:-

UK + EU ECONOMIES MORE COMPETITIVE

Building ladders of opportunity

how reforming construction procurement can drive growth



SUMMARY RECOMMENDATIONS:-

- 1 FURTHER EXAMINE THE BEST WAYS TO DRIVE EFFICIENCIES AND SAVINGS TO ENSURE THE PUBLIC PROCUREMENT SYSTEM FUNCTIONS IN THE BEST INTERESTS OF ALL THOSE IT SERVES.**
- 2 EMBED PROCESSES THAT ENSURE BUILDINGS ARE SUSTAINABLE BY FOCUSING ON DESIGN OUTCOMES.**
- 3 CREATE A COMPETITIVE MARKET BY INCREASING ACCESS AND ALLOWING THE PUBLIC SECTOR TO TAKE FULL ADVANTAGE OF UK DESIGN TALENT.**

The full recommendations along with the accompanying RIBA 2012 procurement survey and related reports are available on:-
www.architecture.com/procurement

EMERGING GOVERNMENT CONSTRUCTION STRATEGY - (GCS)

The Gov. is aiming to **save 20% in UK construction**. It is open to consideration of many RIBA proposals and some have been adopted, but to achieve construction reform and efficiencies, the GCS has been largely evaluated through focus on the higher value models of construction infrastructure (eg Olympics, MOD, MoJ. etc). ref. www.cabinetoffice.gov.uk/search/apachesolr_search/Construction

Some recommendations include:-

- **More early pre-market contractor engagement**
- **Developing 'Intelligent Client' training** of commissioners', through Gov. procurement academies, but may lead to further industry specialisation & stakeholder disengagement.
- **Professional consultants being increasingly tier 2 suppliers** (*sub-contractors in D&B construction*)
- **Adopting mandatory BIM** for public sector construction from 2016
- **Increasing use of frameworks** with supply chain consolidation with potential aggregation.
- **Collating data on SMEs who work as tier 2 suppliers** (*ie as sub-contractors vis a vis prime contractors or consultants, whilst access for SMEs to UK OJEU construction will be given the 'appearance' of having improved, relative to the EU*)

There is a danger that a 'one size fits all' approach will not be universally appropriate, sustainable or efficient and address only a proportion of the construction industry.

RIBA PROPOSALS PROGRESS TO DATE

- The UK Gov. has committed to raising the thresholds values by renegotiation of the WTO Treaty agreements commencing 2013. So lobby for all party support.
- The EU has redefined Public Bodies to ensure only those in receipt of more than 50% Gov. funding are included within the requirements of the directive (Registered providers and other Orgs.). RP's & Bottom up orgs remain to be clarified - so lobby.
- Self certification with attestation of competency at PQQ stage has been accepted. To be evidenced upon award.
- Consortia working restrictions are being relaxed.
- The Cabinet Offices has launched the Contracts Finder website to include all OJEU and below threshold Gov. works and the Mystery Shopper to report bad procurement practice. Of benefit to Micros & SMEs.
- Value Banding is under consideration - so lobby
- The UK Gov is trialling new Insurance models including IPI, but more trials and progress is needed.
- EU Procedures will be accelerated but only for bidders - so lobby for evaluations to be accelerated to a reasonable time frame.

BUT

The UK Gov has opposed EU moves to mandate the breaking up of contracts into more numerous lots without there being due reason.

There will be significant change in architectural practice over forthcoming years. To adapt to the public procurement environment practices will need to stay abreast of all developments.

- **Lobby your MP & MEP** and petition in all ways to ensure emerging legislation and practice can be appropriate, proportionate, sustainable, effective and access is fair.
- In considering OJEU opportunities visit both the OJEU TED website and '**Contracts Finder**' which also includes UK Gov contracts below the thresholds. But target your practice expenditure, OJEU opportunities, the documentation and procedures very carefully and be realistic about what is appropriate for your practice. Avoid wasting time and money.
- Along with other construction professionals and/or contractors consider **developing bid ready consortia** for the purposes of making future OJEU bids.
- Report directly all bad OJEU Procurement Practices, contracts and terms whether at bid stage, in contract or sub-contract appointments as they arise and to the confidential Cabinet Office '**Mystery Shopper**' www.cabinetoffice.gov.uk/content/cabinet-office-mystery-shopper-scheme.

WE ARE STRANGLING EFFICIENCY
+ CREATIVITY

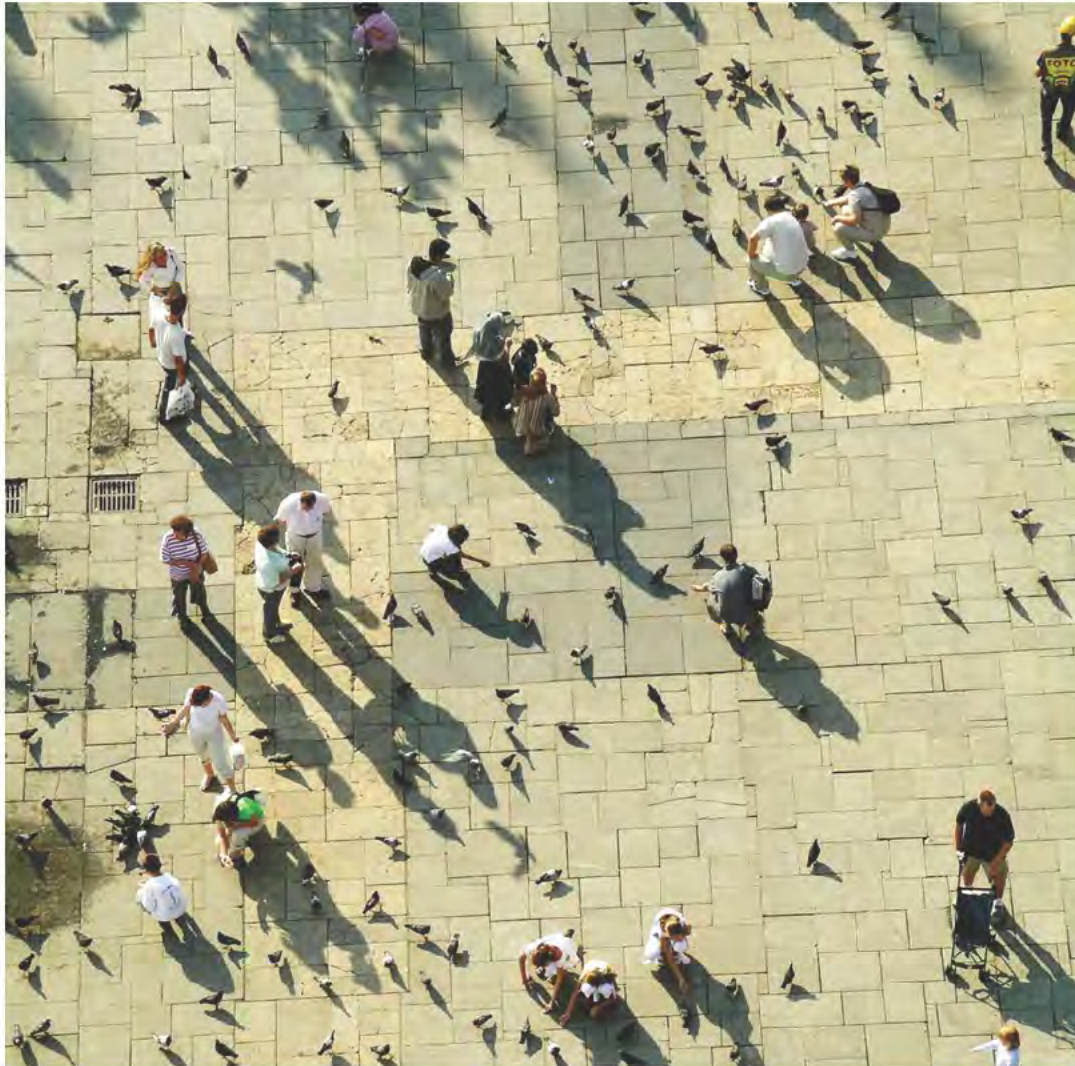
REFORM PROCUREMENT

cost, quality + access



Building ladders of opportunity

how reforming construction procurement can drive growth



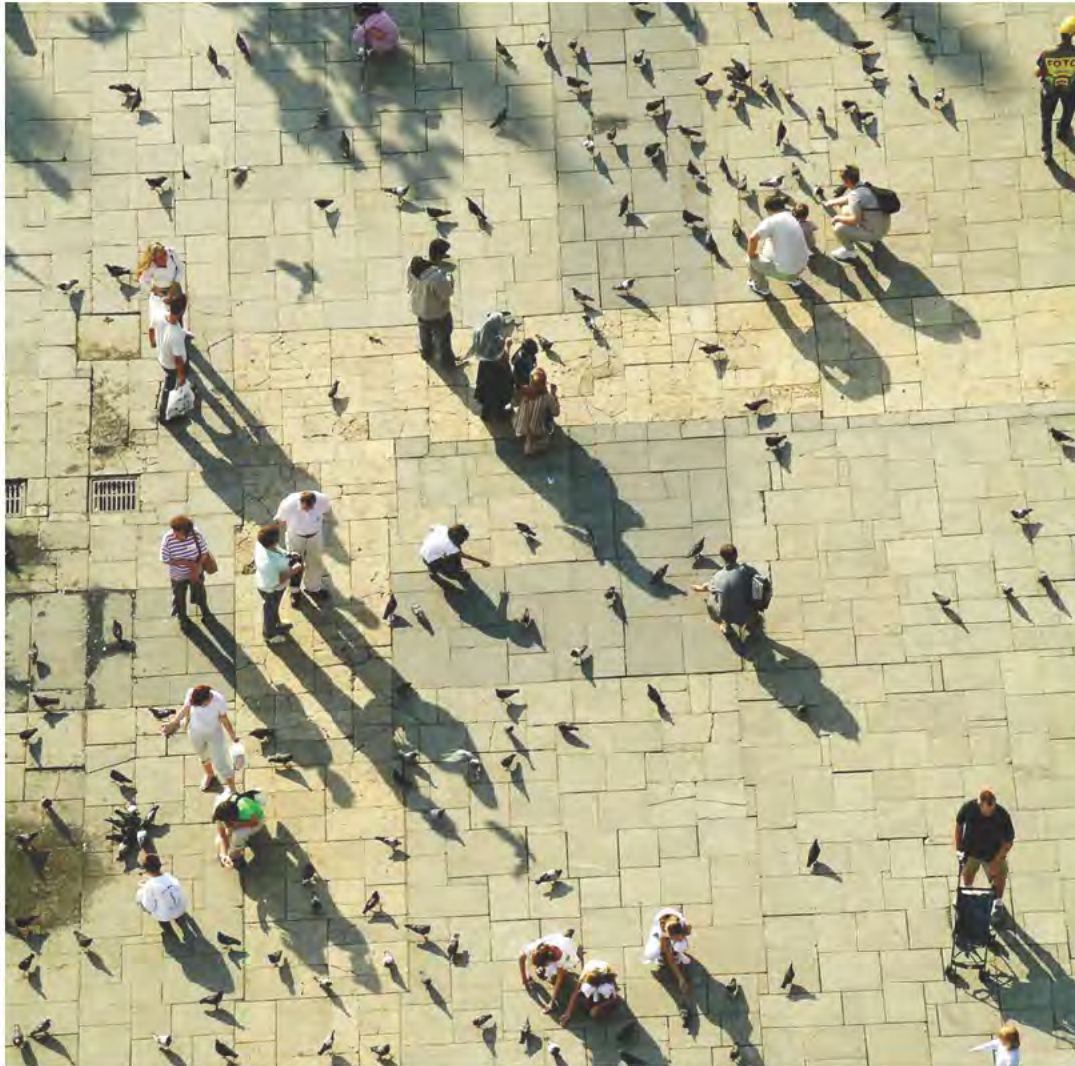
RECOMMENDATION 1

FURTHER EXAMINE THE BEST WAYS TO DRIVE EFFICIENCIES AND SAVINGS TO ENSURE THE PUBLIC PROCUREMENT SYSTEM FUNCTIONS IN THE BEST INTERESTS OF ALL THOSE IT SERVES.

- Adopt best practice from across the EU
- Address the culture of UK 'gold plating'
- Streamline PQQs
- Improve commissioning and develop the client skills/knowledge base

Building ladders of opportunity

how reforming construction procurement can drive growth



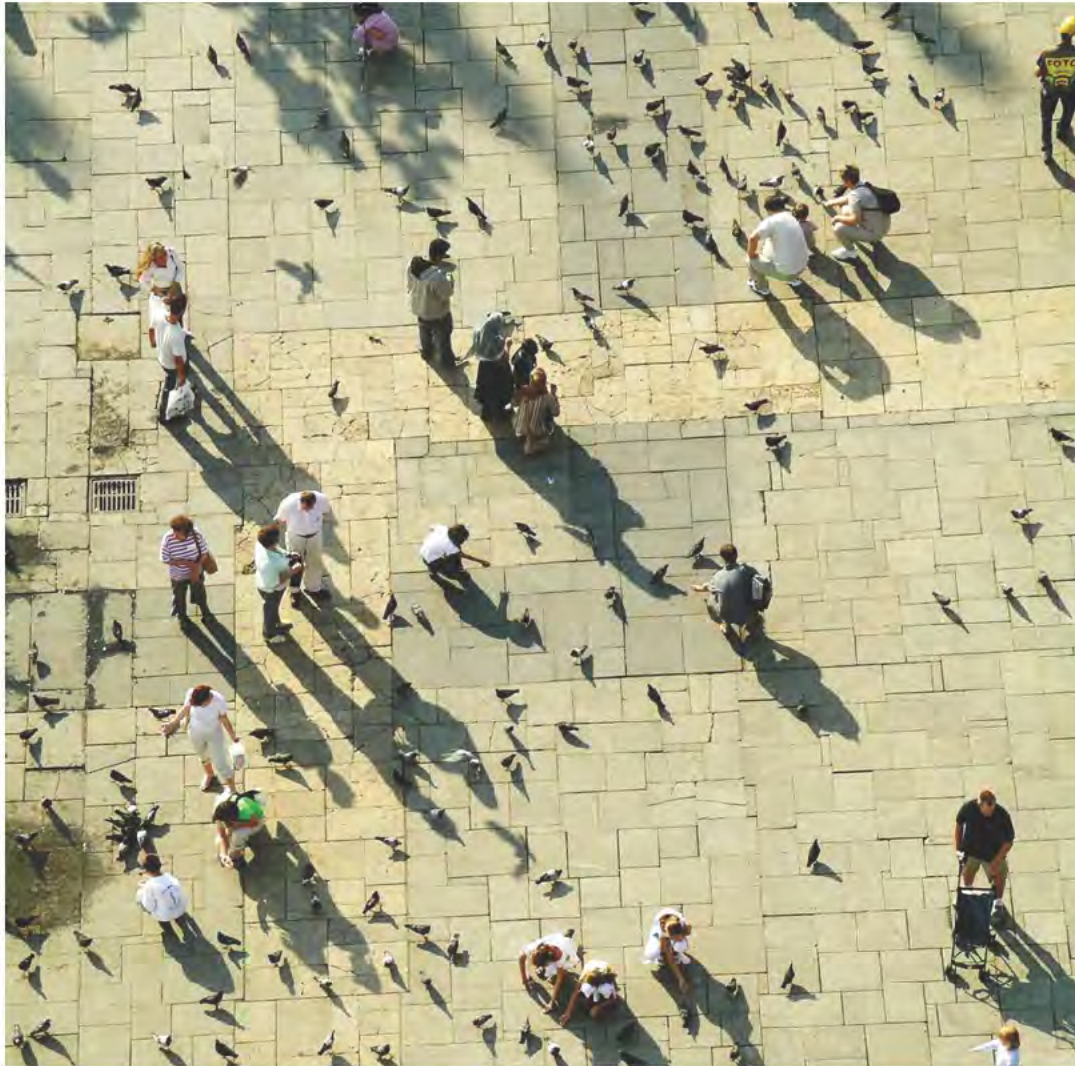
RECOMMENDATION 2

EMBED PROCESSES THAT ENSURE BUILDINGS ARE SUSTAINABLE BY FOCUSING ON DESIGN OUTCOMES

- Award contracts on basis of MEAT 'most economically advantageous tender'
- Greater focus on design outcomes: best value not lowest cost
- Lifetime costs not just capital costs
- Balanced scorecard assessment of bids
- Diversify procurement including more design competitions

Building ladders of opportunity

how reforming construction procurement can drive growth



RECOMMENDATION 3

CREATE A COMPETITIVE MARKET BY INCREASING ACCESS AND ALLOWING THE PUBLIC SECTOR TO TAKE FULL ADVANTAGE OF UK DESIGN TALENT

- PQQ and award stage requirements should be proportionate and appropriate.
- Introduce the concepts of 'proportionality' and 'value banding'
- Improve access portals
- Increase OJEU threshold values